

**A RESOLUTION TO BE SUBMITTED BY  
LEGISLATORS MILLS, LORIGO, RATH, MORTON, DIXON, HARDWICK, GRANT,  
SAVAGE, MILLER-WILLIAMS, AND LOUGHRAN**

**Re: Supporting the federal Puppies Assisting Wounded Service members Act of 2017**

**WHEREAS**, the 2017 Puppies Assisting Wounded Service members (PAWS) Act was recently submitted to Congress to establish a pilot program to offer service animals to members of the military suffering from post-traumatic stress disorder (PTSD), severe depression and anxiety, and other related mental disorders; and

**WHEREAS**, the Department of Veterans Affairs' issued a report entitled, "Suicide Among Veterans and Other Americans," which stated that in 2014 an average of 20 veterans committed suicide each day. Most of these veterans had significant mental health disorders, including major depression, anxiety and PTSD; and

**WHEREAS**, in 2014, the Veterans Health Administration found that more than 40 percent of all veterans with mental health disorders also suffer from substance abuse; and

**WHEREAS**, it was found that veterans with both mental disorders and substance abuse issues were most likely to take their own life; and

**WHEREAS**, studies have shown that people with mental disorders saw improvement when paired with service animals trained to treat disorders; and

**WHEREAS**, purchasing and training a service animal costs, on average, \$25,000, which makes it cost-prohibitive for most people; and

**WHEREAS**, the PAWS Act pilot program would cover the cost of obtaining a trained service animal, training the veteran to handle the service animal, and a contract to cover any long-term issues a veteran may have with a service animal; and

**WHEREAS**, this honorable body hopes that programs like this will be effective at combatting mood disorders among veterans and decrease the number of suicide related deaths across Erie County.

**NOW, THEREFORE, BE IT**

**RESOLVED**, that this body hereby supports the Puppies Assisting Wounded Servicemembers Act of 2017, H.R. 2327 (2017), and encourages the Dept. of Veteran Affairs to examine the efficacy of service dogs as a nontraditional therapy for the well-being of veterans; and, be it further

**RESOLVED**, that certified copies of this resolution be sent to the Western New York delegation to Congress, the Erie County Veterans Service Agency, and any party deemed necessary and proper.

Fiscal Impact: None for resolution.

115TH CONGRESS  
1ST SESSION

# H. R. 2327

To direct the Secretary of Veterans Affairs to make grants to eligible organizations to provide service dogs to veterans with severe post-traumatic stress disorder, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 3, 2017

Mr. DESANTIS (for himself, Mr. BLUMENAUER, Mr. BUTTERFIELD, Mr. BYRNE, Mr. DONOVAN, Mr. HENSARLING, Ms. NORTON, Mr. HURD, Mr. JONES, Mr. JOYCE of Ohio, Mr. LOBIONDO, Mr. LYNCH, Mr. NORCROSS, Ms. PINGREE, Mr. POLIS, Mr. THOMAS J. ROONEY of Florida, Ms. ROYBAL-ALLARD, Mr. RYAN of Ohio, Mr. SABLAN, Ms. SÁNCHEZ, Mr. SESSIONS, Ms. SINEMA, Ms. STEFANIK, Ms. VELÁZQUEZ, Mrs. WAGNER, Mr. ZELDIN, Mr. COHEN, Mr. JODY B. HICE of Georgia, Mr. HASTINGS, Mr. KNIGHT, Mr. AUSTIN SCOTT of Georgia, Mr. GALLEGO, Ms. SHEA-PORTER, Mr. BARTON, Mr. FRANKS of Arizona, Miss GONZÁLEZ-COLÓN of Puerto Rico, Mr. SEAN PATRICK MALONEY of New York, Mr. RASKIN, Mr. GENE GREEN of Texas, Mr. CURBELO of Florida, Mrs. CAROLYN B. MALONEY of New York, Mr. POCAN, Mr. ROYCE of California, Mr. PALLONE, Mr. POE of Texas, Mr. RUTHERFORD, Mr. O'ROURKE, Ms. KAPTUR, Mr. TROTT, Mr. SCOTT of Virginia, Ms. TITUS, Mr. BRAT, Mrs. COMSTOCK, and Mr. WALKER) introduced the following bill; which was referred to the Committee on Veterans' Affairs

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## A BILL

To direct the Secretary of Veterans Affairs to make grants to eligible organizations to provide service dogs to veterans with severe post-traumatic stress disorder, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Puppies Assisting  
5 Wounded Servicemembers Act of 2017” or the “PAWS  
6 Act of 2017”.

7 **SEC. 2. FINDINGS.**

8       Congress makes the following findings:

9           (1) According to the analysis of veteran suicide  
10       published by the Department of Veterans Affairs in  
11       August 2016 and titled “Suicide Among Veterans  
12       and Other Americans”—

13           (A) an average of 20 veterans died by sui-  
14       cide each day in 2014;

15           (B) mental health disorders, including  
16       major depression and other mood disorders,  
17       have been associated with increased risk for sui-  
18       cide;

19           (C) since 2001, the proportion of users of  
20       the Veterans Health Administration with men-  
21       tal health conditions or substance use disorders  
22       has increased from approximately 27 percent in  
23       2001 to more than 40 percent in 2014; and

24           (D) overall, suicide rates are highest  
25       among patients with mental health and sub-

1            stance use disorder diagnoses who are in treat-  
2            ment and lower among those who received a  
3            mental health diagnoses but were not at risk  
4            enough to require enhanced care from a mental  
5            health provider.

6            (2) The Department of Veterans Affairs must  
7            be more effective in its approach to reducing the  
8            burden of veteran suicide connected to mental health  
9            disorders, including post-traumatic stress disorder,  
10           and a pilot program and study to assess the benefits  
11           of pairing service dogs with veterans suffering from  
12           mental health disorders would allow the Department  
13           to better determine the efficacy of using service dogs  
14           as a nontraditional therapy to ensure the well-being  
15           of veterans.

16           (3) Pairing a service dog with a veteran costs  
17           approximately \$25,000, including with respect to  
18           training of the service dog as well as training of the  
19           veteran with the service dog.

1 **SEC. 3. DEPARTMENT OF VETERANS AFFAIRS PILOT PRO-**  
2 **GRAM TO PROVIDE GRANTS FOR THE PROVI-**  
3 **SION OF SERVICE DOGS TO CERTAIN VET-**  
4 **ERANS WITH SEVERE POST-TRAUMATIC**  
5 **STRESS DISORDER.**

6 (a) GRANTS.—The Secretary of Veterans Affairs  
7 shall carry out a pilot program under which the Secretary  
8 provides a \$25,000 grant to an eligible organization for  
9 each veteran referred to that organization for a service  
10 dog pairing.

11 (b) BENEFITS PROVIDED.—

12 (1) IN GENERAL.—An organization that re-  
13 ceives a grant under subsection (a) shall provide the  
14 following for each service dog and veteran partici-  
15 pating in the pilot program:

16 (A) Coverage of a commercially available  
17 veterinary health insurance policy to maintain  
18 the health of the dog and keep the dog func-  
19 tioning in the prescribed role for the life of the  
20 dog.

21 (B) Hardware, or repairs or replacements  
22 for hardware, that are clinically determined to  
23 be required by the dog to perform the tasks  
24 necessary to assist the veteran with the diag-  
25 nosed disorder of the veteran.

1           (C) Payments for travel expenses for the  
2           veteran to obtain the dog, calculated in the  
3           same manner as similar travel expenses pro-  
4           vided pursuant to section 111 of title 38,  
5           United States Code.

6           (2) OTHER TRAVEL EXPENSES.—If a veteran is  
7           required to replace a service dog provided pursuant  
8           to a grant under this section, the Secretary shall pay  
9           for the travel expenses described in paragraph  
10          (1)(C) required to obtain a new service dog pursuant  
11          to subsection (c)(3), regardless of any other benefits  
12          the veteran is receiving for the first service dog  
13          under this section.

14          (c) ELIGIBLE ORGANIZATIONS.—To be eligible to re-  
15          ceive a grant under this section, an organization shall—

16               (1) be a nonprofit organization that provides  
17          trained service dogs—

18                       (A) that—

19                               (i) is certified by Assistance Dogs  
20                               International;

21                               (ii) on average, provides one-on-one  
22                               training for each service dog and recipient  
23                               for 30 hours or more over 90 days or  
24                               more;

1 (iii) provides a wellness verification  
2 from a licensed veterinarian for each serv-  
3 ice dog;

4 (iv) provides an in-house residential  
5 facility, or other accommodations nearby,  
6 in which service dog recipients stay for a  
7 minimum of 10 days while receiving at  
8 least 30 hours of training with their new  
9 service dog;

10 (v) ensures all service dogs pass the  
11 American Kennel Club Community Canine  
12 test and the ADI Public Access Test prior  
13 to permanent placement with a recipient;  
14 and

15 (vi) provides follow-up support service  
16 for the life of the service dog, to include a  
17 contact plan between the veteran and orga-  
18 nization to allow—

19 (I) the veteran to reach out for  
20 and receive adequate help with the  
21 service dog; and

22 (II) the organization to commu-  
23 nicate with the veteran to ensure that  
24 the service dog is being properly cared  
25 for; or

1 (B) that meets the Association of Service  
2 Dog Providers for Military Veterans Service  
3 Dog Agency Standards that cater to the unique  
4 needs of veterans with post-traumatic stress  
5 disorder;

6 (2) agree to cover all costs in excess of the  
7 grant amount to guarantee the benefits listed under  
8 subsection (b)(1);

9 (3) agree to reaccept or replace the service dog  
10 the organization provided to the veteran, if nec-  
11 essary, as determined by the organization and the  
12 veteran; and

13 (4) submit to the Secretary an application con-  
14 taining such information, certification, and assur-  
15 ances as the Secretary may require.

16 (d) ELIGIBLE VETERANS.—

17 (1) IN GENERAL.—The Secretary of Veterans  
18 Affairs shall review and approve veterans eligible to  
19 participate under this section and shall refer ap-  
20 proved veterans to eligible organizations. The period  
21 beginning on the date on which a veteran applies to  
22 participate under this section and the date on which  
23 the Secretary makes an approval determination may  
24 not exceed 90 days.



1           (2) INITIAL ELIGIBILITY.—For purposes of this  
2 section, an eligible veteran is a veteran who is en-  
3 rolled in the patient enrollment system of the De-  
4 partment of Veterans Affairs under section 1705 of  
5 title 38, United States Code, and—

6           (A) has been treated and has completed an  
7 established evidence-based treatment for post-  
8 traumatic stress disorder yet remains diagnosed  
9 with post-traumatic stress disorder by a quali-  
10 fied health care provider as rated on the post-  
11 traumatic stress disorder checklist (PCL-5);

12           (B) the health care provider or clinical  
13 team of the Department of Veterans Affairs  
14 that is treating the veteran for such disorder  
15 determines based upon medical judgment that  
16 the veteran may potentially benefit from a serv-  
17 ice dog; and

18           (C) agrees to successfully complete train-  
19 ing provided by an eligible organization pursu-  
20 ant to subsection (c).

21           (3) ONGOING ELIGIBILITY.—To remain eligible  
22 to participate in the pilot program, a veteran shall  
23 see the health care provider or clinical team of the  
24 Department of Veterans Affairs treating the veteran  
25 for such a disorder at least every six months to de-

1 termine, based on a clinical evaluation of efficacy,  
2 whether the veteran continues to benefit from a  
3 service dog.

4 (4) OTHER CASES.—If at any point, the veteran  
5 is no longer able or willing to care for the service  
6 dog, the organization that provided the service dog  
7 and the veteran shall determine the appropriate re-  
8 course to ensure the safety of both the veteran and  
9 the service dog.

10 (e) RELATIONSHIP TO DEPARTMENT OF VETERANS  
11 AFFAIRS BENEFITS.—The provision of a service dog to  
12 a veteran under this section is in addition to any other  
13 hospital care or medical service furnished by the Depart-  
14 ment for that veteran for post-traumatic stress disorder,  
15 and an improvement in symptoms as a result of the provi-  
16 sion of a service dog shall not affect the eligibility of the  
17 veteran for any other benefit under the laws administered  
18 by the Secretary.

19 (f) METRICS.—In carrying out this section, the Sec-  
20 retary shall—

21 (1) develop metrics and other appropriate  
22 means to measure, with respect to veterans partici-  
23 pating in the pilot program, the improvement in psy-  
24 chosocial function and therapeutic compliance of  
25 such veterans and changes with respect to the de-

1       pendence on prescription narcotics and psychotropic  
2       medication of such veterans; and

3               (2) establish processes to document and track  
4       the progress of such veterans under the pilot pro-  
5       gram in terms of the benefits and improvements  
6       noted as a result of the pilot program.

7       (g) GAO BRIEFING AND STUDY.—

8               (1) BRIEFING.—Not later than one year after  
9       the date on which the Secretary commences the pilot  
10       program under subsection (a), the Comptroller Gen-  
11       eral of the United States shall provide to the Com-  
12       mittees on Veterans' Affairs of the House of Rep-  
13       resentatives and the Senate a briefing on the meth-  
14       odology established for the pilot program.

15              (2) REPORT.—Not later than 270 days after  
16       the date on which the pilot program terminates, the  
17       Comptroller General shall submit to the committees  
18       specified in paragraph (1) a report on the pilot pro-  
19       gram. Such report shall include an evaluation of the  
20       approach and methodology used for the pilot pro-  
21       gram with respect to—

22                      (A) helping veterans with severe post-trau-  
23       matic stress disorder return to civilian life;

24                      (B) relevant metrics, including reduction in  
25       metrics such as reduction in scores under the

1 post-traumatic stress disorder checklist (PCL–  
2 5), improvement in psychosocial function, and  
3 therapeutic compliance; and

4 (C) reducing the dependence of partici-  
5 pants on prescription narcotics and psycho-  
6 tropic medication.

7 (h) AUTHORIZATION OF APPROPRIATIONS.—There is  
8 authorized to be appropriated for the period of fiscal year  
9 2018 through fiscal year 2023, \$10,000,000 to carry out  
10 the pilot program under this section.

11 (i) OFFSET.—The amounts otherwise authorized to  
12 be appropriated for Department of Veterans Affairs Office  
13 of Human Resources and Administration for the period  
14 of fiscal year 2018 through fiscal year 2023 shall be re-  
15 duced by \$10,000,000.

16 (j) TERMINATION.—The authority to carry out a pilot  
17 program under this section shall terminate on the date  
18 that is five years after the date of the enactment of this  
19 Act. An eligible veteran in possession of a service dog fur-  
20 nished under the pilot program as of the termination of  
21 the pilot program may keep the service dog after the ter-  
22 mination of the program for the life of the dog.

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