



COUNTY OF ERIE

DAVID J. SHENK
COMPTROLLER

July 2, 2012

The Erie County Legislature
92 Franklin Street
Buffalo, New York 14202

Honorable Mark C. Poloncarz, Esq.
Erie County Executive
95 Franklin Street
Buffalo, New York 14202

Dear Honorable Members and County Executive Poloncarz:

Enclosed is a copy of Erie County's Federal Financial Assistance Audit Report for the year ended December 31, 2011. This report is required pursuant to the Federal Single Audit Act of 1984.

Copies of this report will be filed with the Federal Audit Clearinghouse, as well as pertinent pass through organizations.

If you have any questions pertaining to this report, please contact me at 858-8400.

Very truly yours,

A handwritten signature in cursive script, appearing to read "David J. Shenk".

David J. Shenk
Erie County Comptroller

DJS/nr

Enclosure

c: Robert W. Keating, Director of Budget and Management
Erie County Audit Committee Members

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**COUNTY OF ERIE,
NEW YORK**

*Basic Financial Statements, Required Supplementary
Information and Federal Financial
Assistance Schedules for the Year Ended
December 31, 2011 and Independent Auditors' Reports*

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Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

Honorable County Executive
Honorable County Comptroller
Honorable Members of the County Legislature
County of Erie, New York:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of County of Erie, New York (the "County") as of and for the year ended December 31, 2011 (with the Erie Community College for the year ended August 31, 2011), which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Erie Community College Foundation, Inc. or the Buffalo and Erie County Industrial Land Development Corporation and Subsidiary ("ILDC"), which are shown as aggregate discretely presented component units, and represent 40.1% and 4.8%, respectively, of the assets and 28.9% and 1.9%, respectively, of the revenues of the other component units. We did not audit the financial statements of the Erie County Fiscal Stability Authority ("ECFSA"), which represents 38.6% and 26.8% of the assets and revenues, respectively, of the governmental activities. We did not audit the financial statements of Erie County Medical Center Corporation ("ECMCC"), a discretely presented component unit. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for those component units, is based solely on the reports of such other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Erie Community College Foundation, Inc. and the Auxiliary Services Corporation of Erie Community College, Inc. were not audited in accordance with *Government Auditing Standards*. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County at December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison of the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Governmental Auditing Standards*, we have also issued our report dated June 27, 2012, on our consideration of County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information, as listed in the foregoing table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for the purpose of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Government, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

 Drexler & Malachuk LLP

June 27, 2012

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2011

(unaudited)

This section of the County of Erie, New York's (the "County") Basic Financial Statements and Management's Discussion and Analysis presents a discussion and analysis of the County's financial performance during the year ended December 31, 2011, and incorporates financial information from the year ended December 31, 2010 for comparative analysis purposes. Please read it in conjunction with the County's basic financial statements following this section. **All amounts in this Management's Discussion and Analysis, unless otherwise indicated, are expressed in thousands of dollars.**

FINANCIAL HIGHLIGHTS

The County's liabilities exceeded assets at the close of the 2011 fiscal year by \$31,724 (*net deficit*). This consists of \$27,317 restricted for specific purposes (*restricted net assets*), \$379,020 invested in capital assets, net of related debt, and a deficit in unrestricted net assets of \$438,061 at December 31, 2011.

- During the year ended December 31, 2011, the County adopted the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which requires the County to change its fund balance classifications. The new classifications are explained in the Financial Analysis of the County's Funds section, below.
- As a result of current year activity, the primary government's total net assets decreased by \$46,154. Governmental activities decreased the County's net assets by \$41,946 and business type activities decreased the County's net assets by \$4,208.
- As of December 31, 2011, the County's governmental funds reported combined fund balances of \$262,769, a decrease of \$10,975 in comparison to the prior year. Approximately 31.6% of the total combined governmental funds fund balance, \$83,017, is available to meet the County's current and future needs (*unassigned fund balance*).
- At the end of the fiscal year, unassigned fund balance for the General Fund was \$83,489 or 71.9% of the total General Fund fund balance of \$116,135. Total nonspendable, restricted and assigned General Fund fund balance totaled \$32,646 at December 31, 2011.
- The total bonded debt of the primary government increased by \$77,301 or 9.1% during the 2011 fiscal year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to the County's basic financial statements. The County's basic financial statements include three components: 1) Government-wide financial statements, 2) Fund financial statements, and 3) Notes to the financial statements. In addition to the basic financial statements, required supplementary information is included.

Government-Wide Financial Statements are two statements designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all County assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, health, transportation, economic assistance and opportunity, culture and recreation, education, and home and community services. The

business-type activities of the County include Erie Community College (“College”) and the Utilities Aggregation Fund. A fiscal year ending August 31 is mandated by New York State law for the College. Accordingly, financial information for the College is presented as of and for the fiscal year then ended.

On July 12, 2005, the Governor of the State of New York signed legislation creating the Erie County Fiscal Stability Authority (“ECFSA”). The ECFSA began its work during 2005 in an advisory role and provides the County with financial oversight while giving local leaders the ability to improve the County’s fiscal condition without further State intervention. The ECFSA is included as a governmental activity in the government-wide financial statements. On November 3, 2006, the ECFSA imposed a control period on the County empowering the ECFSA to operate with its maximum authorized complement of control and oversight powers over County finances. On that date, the ECFSA also imposed a hiring freeze and a contract review process. The ECFSA reverted to an advisory status on June 2, 2009 and maintained its advisory status through the 2011 fiscal year.

The government-wide financial statements include not only the County (i.e., *the primary government*) but also the legally separate Buffalo and Erie County Public Library (the “Library”), Erie County Medical Center Corporation (the “ECMCC”) and other component units. Financial information for these *discretely presented component units* of the County is reported separately from the financial information presented for the primary government itself. The Library does not issue separate financial statements.

Fund Financial Statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All funds of the County are divided into three categories: *governmental funds*, *proprietary funds*, and *fiduciary funds*. During the year ended December 31, 2011, the County adopted the provisions of GASB Statement No. 54, *Fund Balance Reporting and Government Fund Type Definitions*, which requires the County to change its fund balance classifications for government funds. The new classifications are nonspendable, restricted, committed, assigned and unassigned. Additional information on the County’s fund balance classifications can be found in Notes I(N) and XVI.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on *near-term inflows* and *outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a county’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains fifteen (15) individual governmental funds. Additionally, the County reports the activities of its *blended component units* within its governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the General Fund and ECFSA blended component unit (reported as a major special revenue fund). Data from the other governmental funds and blended component units are combined into a single, aggregated presentation.

The County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund.

Proprietary funds - The County maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for the College and the Utilities Aggregation Fund, which is used to account for the bulk purchase and resale of gas, oil, and electric utilities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The College is considered to be a major proprietary fund of the County.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County’s own programs. The County has one fiduciary fund, the Agency Fund, which is used to account for funds held by the

County as agent for employee withholdings, guarantee and bid deposits, court funds, monies due to other governments, and other miscellaneous items. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide other post-employment benefits to its employees. Required supplementary information can be found immediately following the notes to the financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve, over time, as a useful indicator of a government's financial position. In the case of the County, liabilities exceeded assets by \$31,724 at the close of the most recent fiscal year.

Summary of Net Assets as of December 31, 2011 and 2010

	Governmental Activities		Business-type Activities		Total	
	2011	2010	2011	2010	2011	2010
Current and other assets	\$ 684,728	\$ 566,830	\$ 48,475	\$ 45,737	\$ 733,203	\$ 612,567
Capital assets	813,406	815,031	17,474	14,421	830,880	829,452
Total assets	1,498,134	1,381,861	65,949	60,158	1,564,083	1,442,019
Long-term liabilities	1,253,187	1,097,988	54,452	47,081	1,307,639	1,145,069
Other liabilities	268,254	265,140	19,914	17,286	288,168	282,426
Total liabilities	1,521,441	1,363,128	74,366	64,367	1,595,807	1,427,495
Net assets:						
Invested in capital assets, net of related debt	361,546	374,188	17,474	14,421	379,020	388,609
Restricted	27,317	6,231	-	-	27,317	6,231
Unrestricted (deficit)	(412,170)	(361,686)	(25,891)	(18,630)	(438,061)	(380,316)
Total net assets (deficit)	\$ (23,307)	\$ 18,733	\$ (8,417)	\$ (4,209)	\$ (31,724)	\$ 14,524

A significant portion of the County's net assets at December 31, 2011 (\$379,020) reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure, and equipment), less any related debt used to acquire those assets that is still outstanding and any unspent proceeds from bond issues. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets (\$27,317) represents resources that are subject to external restrictions on how they may be used.

The remaining component of the County's net assets, a deficit of \$438,061, represents *unrestricted net assets* which reflect all liabilities that are not related to the County's capital assets and which are not expected to be repaid from restricted resources. Long-term liabilities are typically funded annually in the funds with revenues of that year. The combined total of (1) Erie Tobacco Asset Securitization Corporation ("ETASC", a blended component unit of the County) bonds (\$310,612), issued to be paid back with future tobacco proceeds which will be received annually over the next forty-nine (49) years, and (2) the long-term liability associated with other post-employment benefits (\$288,725), is greater than this deficit. As the revenue recognition criteria for the future funding of these liabilities has not been met, no assets have been recorded to offset these liabilities.

At the end of the current fiscal year, the County is able to report positive balances in two of the three categories of net assets for the County as a whole and in one category for its business-type activities. Governmental and business-type activities have unrestricted net asset deficits of \$412,170 and \$25,891 respectively at December 31, 2011.

The following table indicates the changes in net assets for governmental and business-type activities for the current and prior fiscal years:

Summary of Changes in Net Assets for the Year Ended December 31, 2011 and 2010

	Governmental Activities		Business-type Activities		Total	
	2011	2010	2011	2010	2011	2010
Revenues:						
Program revenues:						
Charges for services	\$ 75,198	\$ 74,808	\$ 58,633	\$ 59,949	\$ 133,831	\$ 134,757
Operating grants and contributions	410,157	456,029	6,584	7,412	416,741	463,441
Capital grants and contributions	12,206	25,718	-	-	12,206	25,718
General revenues:						
Property taxes	275,705	257,749	-	-	275,705	257,749
Sales and use taxes	691,208	661,933	-	-	691,208	661,933
Transfer taxes	8,353	7,246	-	-	8,353	7,246
Non-operating revenues:						
Federal, state and local appropriations	-	-	72,370	72,463	72,370	72,463
Unrestricted interest earnings	1,280	1,524	139	146	1,419	1,670
Miscellaneous and other	24,734	14,622	-	-	24,734	14,622
Total revenues	1,498,841	1,499,629	137,726	139,970	1,636,567	1,639,599
Expenses:						
General government	462,487	423,161	-	-	462,487	423,161
Public safety	131,715	141,543	-	-	131,715	141,543
Health	71,714	82,855	-	-	71,714	82,855
Transportation	70,201	72,615	-	-	70,201	72,615
Economic assistance and opportunity	591,057	579,927	-	-	591,057	579,927
Culture and recreation	19,295	24,567	-	-	19,295	24,567
Education	73,777	75,529	-	-	73,777	75,529
Home and community service	59,127	53,186	-	-	59,127	53,186
Interest and fiscal charges	43,985	37,833	-	-	43,985	37,833
College	-	-	133,416	132,556	133,416	132,556
Purchase and resale of utilities	-	-	25,947	28,587	25,947	28,587
Total expenses	1,523,358	1,491,216	159,363	161,143	1,682,721	1,652,359
Excess (deficiency) before transfers	(24,517)	8,413	(21,637)	(21,173)	(46,154)	(12,760)
Transfers	(17,429)	(17,429)	17,429	17,429	-	-
Change in net assets	(41,946)	(9,016)	(4,208)	(3,744)	(46,154)	(12,760)
Net assets (deficit) - beginning of year, as previously stated	18,733	27,749	(4,209)	(465)	14,524	27,284
Prior period adjustment	(94)	-	-	-	(94)	-
Net assets (deficit) - beginning of year, as restated	18,639	27,749	(4,209)	(465)	14,430	27,284
Net assets (deficit) - ending	\$ (23,307)	\$ 18,733	\$ (8,417)	\$ (4,209)	\$ (31,724)	\$ 14,524

Governmental Activities

During the year ended December 31, 2011, governmental activities decreased the County's net assets by \$41,946. Revenues decreased by \$788 (.1%) while expenses increased by \$32,142 (2.2%) from 2010 to 2011. Key elements of this decrease are as follows:

- The \$29,275 (4.4%) increase in the sales and use taxes category was primarily the result of taxable sales growth due in part to neighboring Canadian consumers taking advantage of the stronger Canadian dollar and the County's lower sales tax rate.
- Revenue from property taxes increased by \$17,956 (7.0%). Increases to the total tax levy (\$9,722) mainly for assessment growth, and collections of prior year taxes net of deferred revenue adjustments (\$9,657) accounted for the increase.
- Transfer tax revenues that are used for the repair and maintenance of the County's transportation network increased \$1,107 (15.3%) compared to 2010 as a result of increased real property sales.
- Miscellaneous and other revenues grew by \$10,112 (69.2%) primarily due to an excess operating credit of \$10,467 received from ECMCC.
- Capital grants and contributions decreased \$13,512 (52.5%) during the year as a result of decreased Federal aid for road and bridge projects (\$9,227) and decreased State aid for a next generation E-911 project (\$1,722) and land development (\$2,131).
- Operating grants and contributions decreased \$45,872 (10.1%) during the year. Net decreases in State and Federal aid for social services (\$3,728), mental health (\$3,990), and health programs (\$2,633), along with reduced funding from the federal government for Federal Medicaid Assistance Percentage (FMAP) and American Recovery and Reinvestment Act (ARRA) programs (\$32,239) that expired during 2011 were the primary reasons for the overall decrease.
- General government support expense increased by \$39,326 (9.3%) chiefly due to a one-time subsidy to ECMCC for the construction of a new nursing home (\$11,500), payments to local municipalities for their share of County sales and use tax (\$11,561), and increased retirement (\$6,751), OPEB (\$3,008), and claims and judgment (\$7,687) expenses.
- Economic assistance and opportunity expense increased by \$11,130 (1.9%). The amount for Disproportionate Share Hospital ("DSH") and Upper Payment Limit ("UPL") payments to ECMCC in the amount of \$39,032 increased by \$17,089 over the 2010 amount, while expenditures for a variety of social services programs decreased by \$6,627 compared to the prior year.
- Culture and recreation expenses decreased \$5,272 (21.5%) mainly as a result of a reduction in the County's contribution to operate the Library (\$3,000) and planned cost reductions in the Department of Parks, Recreation and Forestry (\$1,491).
- Interest and fiscal charges increased by \$6,152 (16.3%). The increase in ETASC's accrued interest for general obligation bonds and accreted interest for Subordinate Turbo CABs (\$7,461) accounted for this change.

Business-type Activities

Business-type activities decreased the County's net assets by \$4,208 in the 2011 fiscal year compared to a decrease of \$3,744 in 2010. The College generated decreases in net assets of \$4,278 and \$3,962 for the years ended August 31, 2011 and 2010, respectively. The College's operating loss at August 31, 2011 was greater than the operating loss at August 31, 2010 by \$218 as operating revenues generated increased \$644 and operating expenses decreased \$862. Revenues generated during the fiscal year ended August 31, 2011 for student tuition and fees increased as a result of an increased enrollment. An increase in Pell scholarships awarded to students, and collectively bargained salary and wage increases, make up much of the expense increase. The County sponsorship share of support to the College for the College's fiscal year ended August 31, 2011 was \$17,429 and is reported as a 2011 operating transfer to the College from the County's General (\$15,629) and Special Capital (\$1,800) funds.

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses *fund accounting* to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds - The general government functions are contained in the General, Special Revenue, Debt Service, and Capital Projects Funds. The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular,

unassigned fund balance, which is available to meet the County's current and future operational needs, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At December 31, 2011, the County's governmental funds reported combined fund balances of \$262,769 which is a decrease of \$10,975 in comparison with the prior year.

Nonspendable fund balance totaling \$11,491 consists of \$11,191 for prepaid items and \$300 for a loan that is long-term in nature. Nonspendable amounts represent net current financial resources that are either not in spendable form or legally or contractually required to be maintained intact.

Restricted fund balance in the amount of \$114,945 are amounts constrained to specific purposes and consists of \$120 for education, advocacy and increased public awareness of handicapped parking laws, \$67 to be utilized exclusively to support and maintain the Sheriff's Office Aviation Division, \$1,861 to be utilized solely on the E-911 system, \$25,568 for the future repayment of bonded debt service and \$87,329 to fund capital projects and the purchase of capital assets.

Assigned fund balance includes amounts intended to be used for a specific purpose that are subject to a purpose constraint imposed by a formal action of the Erie County Legislature. Assignments by the County at December 31, 2011, include \$15,060 to meet expenditure requirements in the 2012 year, \$5,000 for future settlements of various claims and litigation, \$7,500 to fund the County's cost of a building to be constructed at one of the College's campuses, \$1,103 to repair various roads, \$8,965 to fund year-end encumbrances, and \$14,416 that represents the positive residual balances of the County's Special Revenue Funds that have not been classified as nonspendable, restricted or assigned for another purpose.

Approximately 31.6% of the County's total fund balances (\$83,017) consists of *unassigned fund balance*.

Following is a discussion of the significant balances and operations of selected funds.

- **General Fund** – The General Fund is the chief operating fund of the County. At December 31, 2011, unassigned fund balance of the General Fund was \$83,489 while total fund balance was \$116,135. As a measure of the General Fund's liquidity, it is useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 6.7% of total expenditures (excluding other financing uses), while total fund balance represents 9.4% of that same amount. Fund balance in the County's General Fund decreased by \$9,178 during the 2011 fiscal year compared to 2010 when the General Fund experienced an increase of \$23,475.
- **Road Special Revenue Fund** – Ending fund balance increased by \$1,135 compared to a \$13 decrease in 2010 primarily due to an \$1,107 increase in transfer taxes collected from real property tax sales.
- **E-911 Special Revenue Fund** – As a result of transferring the accounting for various E-911 related operations from the general fund, total expenditures increased by \$3,042 over the 2010 amount. This increase was offset by a \$2,557 transfer in from the General Fund. The 2011 increase to fund balance was \$420 compared to a \$135 reduction in 2010.
- **Emergency Response Special Revenue Fund** – The ending 2011 fund balance of \$1,414 was comprised entirely of the receipt of final reimbursements during 2010 for damage related to a major snowstorm that occurred in October, 2006. There was no further activity during 2011 and the fund will be closed out during 2012.
- **ETCC Special Revenue Fund** – The ETCC was dissolved on December 27, 2011. As part of the dissolution, all outstanding tax liens were transferred to the County.
- **Debt Service Fund** – The Debt Service Fund has a total fund balance of \$5,633 which is reserved solely for the purpose of payment of future debt service. The net decrease in fund balance during the current year of \$2,691 was due primarily to the appropriation of prior year ending fund balance in the amount of \$3,272.
- **ECFSA Debt Service Fund** – This fund was established during 2010 as a result of the ECFSA issuing long-term general obligation bonds on behalf of the County. At year-end, the ECFSA held County cash in the amount of \$15,536 that was accumulated by intercepting and withholding the County's sales tax receipts from New York State. These monies will be used for future debt service payments.
- **Capital Projects Funds** – The County maintains six (6) capital projects funds which account for the construction and re-construction of general public improvements. At the end of the 2011 fiscal year, the total fund balances restricted for future capital projects amounted to \$87,329 of which \$37,320 was encumbered for contracts underway.

During 2011, the County's capital outlay increased in the Special Capital Projects Fund (\$4,485) and ECMCC Capital Projects Fund (\$96,405), and decreased in the General Government Buildings, Equipment and Improvements Fund (\$22,460), Highways, Roads, Bridges and Equipment Capital Projects Fund (\$11,002) and Sewers, Facilities, Equipment and Improvements Fund (\$1,725).

Proprietary funds - The County's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail. The College had an unrestricted net deficit of \$28,458 at August 31, 2011.

The following table shows actual revenues, expenses, and results of operations for the current and prior fiscal years:

**Summary of Revenues, Expenses, and Changes in Fund Net Assets - Proprietary Funds
For the Year ended December 31, 2011 and 2010**

	Major Fund College August 31,		Non-major Fund Utilities Aggregation		Total	
	2011	2010	2011	2010	2011	2010
Operating revenues	\$ 39,200	\$ 38,556	\$ 26,017	\$ 28,805	\$ 65,217	\$ 67,361
Operating expenses	133,401	132,539	25,947	28,587	159,348	161,126
Operating (loss) income	(94,201)	(93,983)	70	218	(94,131)	(93,765)
Non-operating revenues, net	72,494	72,592	-	-	72,494	72,592
Net (loss) income before contributions and transfers	(21,707)	(21,391)	70	218	(21,637)	(21,173)
Transfers	17,429	17,429	-	-	17,429	17,429
Change in net assets	\$ (4,278)	\$ (3,962)	\$ 70	\$ 218	\$ (4,208)	\$ (3,744)

The net loss before contributions and transfers of enterprise funds of \$21,637 is comprised of a net loss of \$21,707 for the College and net income of \$70 for the Utilities Aggregation Fund.

The College reported a total net assets deficit of \$10,984 at August 31, 2011. The College's net assets have decreased significantly in each of the past four fiscal years as a result of the adoption in 2007 of GASB Statement No. 45, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

Other factors concerning the activities of these funds have been addressed in the previous discussion of the County's business-type activities.

GENERAL FUND BUDGETARY HIGHLIGHTS

An annual appropriated budget is adopted for the General Fund on a basis consistent with generally accepted accounting principles, except that encumbrances are reported as budgeted expenditures in the year of incurrence of commitment to purchase.

During the 2011 fiscal year there was a \$348,672 decrease in total budgeted revenues between the original and final budget. The main component of the net decrease is the reclassification of \$388,086 from the 'Sales and Use Taxes' line to the 'Transfers In' line to match sales tax transfers received from the ECFSA which intercepts the County portion of sales tax remitted by the New York State Department of Taxation and Finance.

The budget for other financing sources was increased during the year by \$388,086, primarily for the sales and use taxes reclassification referred to in the previous paragraph.

Budgeted appropriations and other financing uses increased by \$61,810. Budgeted expenditures increased in general government support (\$32,906), primarily for one-time subsidy to ECMCC for the construction of a new nursing home (\$11,500); for risk retention (\$5,675); for contracts (\$2,430) and sales tax sharing with local governments (\$9,502). The increase in transfers out (\$8,373) occurred mainly due to transfers for capital projects (\$7,250); public safety (\$4,407) primarily for jail management overtime (\$2,558) and increases in economic assistance and opportunity (\$14,048), primarily due an increase for mandated disproportionate share program and upper payment level payments for the benefit of ECMCC (\$24,231) partially offset by decreases in social services salaries and fringe benefits (\$7,973).

For the year, actual revenues fell short of budget by \$19,159. This was mainly due to a negative budgetary variance in intergovernmental category of \$47,380 mainly due to reduced reimbursable expenditures for social services (\$37,041) and mental health (\$6,087) programs. Sales and use taxes experienced a positive variance of \$8,537 and miscellaneous revenues exceeded budget by \$18,358 due primarily to receipt of excess operating support payment from ECMCC (\$15,172).

Actual expenditures were less than budget by \$48,609 primarily due to savings in various categories as follows: general government support (\$10,549), principally for personnel services (\$2,841) and fringe benefits (\$5,819); economic assistance and opportunity (\$24,514), mainly for social services programs (\$20,864) and health (\$8,459) chiefly for mental health programs (\$8,281).

The total favorable budget to actual variance for the year amounted to \$30,194.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of December 31, 2011, amounted to \$830,880 (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, buildings and improvements, improvements other than buildings, equipment, College library collections, and construction in progress. The total increase in the County's investment in capital assets for the current period was 0.2%.

The County's infrastructure assets are recorded at historical cost in the government-wide financial statements as required by GASB Statement No. 34. The County has elected to depreciate infrastructure assets.

Major capital asset events during the current fiscal year included an increase to the transportation network of \$48,641. Depreciation on buildings and improvements exceeded additions by \$2,474.

Capital assets net of depreciation for the governmental and business-type activities are presented below:

Summary of Capital Assets at December 31, 2011 and 2010 (net of depreciation)

	Governmental Activities		Business-type Activities		Total	
	2011	2010	2011	2010	2011	2010
Land	\$ 29,958	\$ 30,415	\$ -	\$ -	\$ 29,958	\$ 30,415
Buildings and Improvements	250,157	252,631	9,428	8,232	259,585	260,863
Improvements other than Buildings	14,025	15,234	43	47	14,068	15,281
Sewer and Transportation Networks	429,069	398,878	-	-	429,069	398,878
Machinery and Equipment	34,778	37,594	3,457	3,635	38,235	41,229
Library Collections	-	-	1,199	1,256	1,199	1,256
Construction in Progress	55,419	80,279	3,347	1,251	58,766	81,530
Total	\$ 813,406	\$ 815,031	\$ 17,474	\$ 14,421	\$ 830,880	\$ 829,452

Additional information on the County's capital assets can be found in Note I(F) and Note VIII of this report.

Debt Administration

At December 31, 2011, the primary government had total bonded debt outstanding of \$927,892 as compared to \$851,092 in the prior year. During the year, payments and other reductions of bonded debt amounted to \$92,576. Additions, accretions and other adjustments amounted to \$169,376. The issuance of long-term debt is a direct function of the County and is reported within the governmental activities columns in the government-wide financial statements.

Summary of Long-term Debt at December 31, 2011 and 2010

	Governmental Activities	
	2011	2010
Erie County bonds	\$ 495,118	\$ 517,298
Less: ECFSA mirror bonds	(282,105)	(246,005)
Net Erie County bonds	213,013	271,293
ECFSA bonds	368,355	246,015
ETASC tobacco settlement bonds	343,005	337,350
Unamortized bond discounts	(20)	(47)
Unamortized bond discounts - ETASC	(11,304)	(11,375)
Unamortized bond premiums	43,278	34,745
Unamortized deferred amounts on refundings	(7,346)	(5,538)
Unamortized deferred amounts on refundings - ETASC	(21,089)	(21,852)
Total bonded debt	927,892	850,591
Long-term bond anticipation notes	-	501
Total Primary Government long-term debt	\$ 927,892	\$ 851,092

Tobacco settlement bonds are payable only from the assets of ETASC and are not legal obligations of the County.

New York State statutes limit the amount of general obligation debt a governmental entity may issue to 7% of its five-year valuation. The current debt-limitation for the County is \$2,571,020 which is only 16.6% exhausted by the County's outstanding general obligation debt of \$511,592 (which includes a \$94,900 bond guaranty to ECMCC).

During the year, Standard & Poor's upgraded the County's underlying rating to A- while affirming a stable outlook. The County's other bond ratings were unchanged during the year and are as follows: Moody's at A2 (stable outlook) and Fitch Ratings at A (stable outlook).

Additional information on the County's long-term debt can be found in Note XII of this report.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Erie County Office of the Comptroller, 95 Franklin Street Room 1100, Buffalo, New York 14202.



BASIC FINANCIAL STATEMENTS

These basic financial statements include the financial statements and related notes of the reporting entity that are essential to fair presentation of financial position and results of operations. The reporting entity includes the primary government and its discretely presented component units.

Statement of Net Assets (Deficit)

December 31, 2011

(dollars in thousands)

	PRIMARY GOVERNMENT		
	Governmental Activities	Business-type Activities	Total
ASSETS:			
Cash and cash equivalents	\$ 72,079	\$ 41,632	\$ 113,711
Investments	35,697	-	35,697
Restricted cash and cash equivalents	88,574	-	88,574
Receivables (net of allowances)	350,538	5,887	356,425
Due from primary government	-	-	-
Due from component unit	112,637	601	113,238
Internal balances	2,626	353	2,979
Inventories	-	-	-
Prepaid items	11,191	2	11,193
Other assets	11,386	-	11,386
Capital assets:			
Land, rare books and construction in progress	85,377	3,347	88,724
Other capital assets, net of depreciation	728,029	14,127	742,156
Total assets	1,498,134	65,949	1,564,083
LIABILITIES:			
Accounts payable	63,200	2,619	65,819
Accrued liabilities	56,545	6,540	63,085
Due to component unit	5,644	-	5,644
Due to primary government	-	-	-
Unearned revenue	55,460	10,755	66,215
Short-term debt	87,405	-	87,405
Long-term liabilities:			
Due within one year	74,365	3,003	77,368
Due in more than one year	1,178,822	51,449	1,230,271
Total liabilities	1,521,441	74,366	1,595,807
NET ASSETS (DEFICIT):			
Invested in capital assets, net of related debt	361,546	17,474	379,020
Restricted for:			
Capital projects	14,598	-	14,598
Debt service	10,671	-	10,671
Public safety	1,928	-	1,928
Other purposes	120	-	120
Unrestricted (deficit)	(412,170)	(25,891)	(438,061)
Total net assets (deficit)	\$ (23,307)	\$ (8,417)	\$ (31,724)

COMPONENT UNITS

Library	ECMCC	Other
\$ 7,346	\$ 40,069	\$ 2,200
-	47,426	2,083
-	232,282	-
920	86,322	348
356	5,288	-
-	-	-
-	-	-
-	-	42
667	5,826	27
-	4,474	1,059
11,179	68,313	-
6,809	94,702	477
27,277	584,702	6,236
603	40,269	168
540	56,312	1,201
-	-	-
-	113,238	-
617	32,613	-
-	-	-
830	2,350	-
15,878	228,817	-
18,468	473,599	1,369
17,988	67,836	477
-	-	-
-	10,850	-
-	-	-
-	11,110	2,219
(9,179)	21,307	2,171
\$ 8,809	\$ 111,103	\$ 4,867

Statement of Activities

For the year ended December 31, 2011

(dollars in thousands)

Functions / Programs	PROGRAM REVENUES			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government:				
Governmental activities:				
General government	\$ 462,487	\$ 26,708	\$ 17,085	\$ 1,997
Public safety	131,715	6,285	5,000	-
Health	71,714	2,373	62,334	-
Transportation	70,201	-	7,512	10,209
Economic assistance and opportunity	591,057	28,413	259,082	-
Culture and recreation	19,295	1,459	1,095	-
Education	73,777	95	40,383	-
Home and community service	59,127	9,865	10,101	-
Interest and fiscal charges	43,985	-	7,565	-
Total governmental activities	1,523,358	75,198	410,157	12,206
Business-type activities:				
College (August 31, 2011)	133,416	32,616	6,584	-
Utilities aggregation	25,947	26,017	-	-
Total business-type activities	159,363	58,633	6,584	-
Total primary government	\$ 1,682,721	\$ 133,831	\$ 416,741	\$ 12,206
Component units:				
Library	\$ 29,175	\$ 879	\$ 2,570	\$ -
ECMCC	459,188	364,496	1,021	-
Other component units	3,966	3,181	988	-
Total component units	\$ 492,329	\$ 368,556	\$ 4,579	\$ -
General revenues:				
Property taxes levied for mall, sewer, and general purposes				
Property taxes levied for library				
Sales and use taxes				
Transfer taxes				
Unrestricted state and local appropriations				
Federal and state student financial aid				
Interest earnings not restricted to specific programs				
Unrestricted interest earnings				
Miscellaneous				
Gain on sale of capital assets				
Total general revenues				
Transfers				
Total general revenues and transfers				
Change in net assets				
Net assets (deficit) - beginning of year, as previously stated				
Prior period adjustment (Note XIX)				
Net assets (deficit) - beginning of year, as restated				
Net assets (deficit) - ending				

NET (EXPENSE) REVENUE and CHANGES IN NET ASSETS

PRIMARY GOVERNMENT			COMPONENT UNITS		
Governmental Activities	Business-type Activities	Total	Library	ECMCC	Other
\$ (416,697)	\$ -	\$ (416,697)	\$ -	\$ -	\$ -
(120,430)	-	(120,430)	-	-	-
(7,007)	-	(7,007)	-	-	-
(52,480)	-	(52,480)	-	-	-
(303,562)	-	(303,562)	-	-	-
(16,741)	-	(16,741)	-	-	-
(33,299)	-	(33,299)	-	-	-
(39,161)	-	(39,161)	-	-	-
(36,420)	-	(36,420)	-	-	-
(1,025,797)	-	(1,025,797)	-	-	-
-	(94,216)	(94,216)	-	-	-
-	70	70	-	-	-
-	(94,146)	(94,146)	-	-	-
(1,025,797)	(94,146)	(1,119,943)	-	-	-
			(25,726)	-	-
			-	(93,671)	-
			-	-	203
			(25,726)	(93,671)	203
275,705	-	275,705	-	-	-
-	-	-	18,172	-	-
691,208	-	691,208	-	-	-
8,353	-	8,353	-	-	-
-	31,163	31,163	-	-	-
-	41,207	41,207	-	-	-
-	-	-	26	1,764	-
1,280	139	1,419	-	-	167
24,242	-	24,242	482	89,559	-
492	-	492	-	-	-
1,001,280	72,509	1,073,789	18,680	91,323	167
(17,429)	17,429	-	-	-	-
983,851	89,938	1,073,789	18,680	91,323	167
(41,946)	(4,208)	(46,154)	(7,046)	(2,348)	370
18,733	(4,209)	14,524	15,855	113,451	4,497
(94)	-	(94)	-	-	-
18,639	(4,209)	14,430	15,855	113,451	4,497
\$ (23,307)	\$ (8,417)	\$ (31,724)	\$ 8,809	\$ 111,103	\$ 4,867

Balance Sheet

Governmental Funds

December 31, 2011

(dollars in thousands)

	General	ECFSA General	Other Governmental Funds	Total Governmental Funds
ASSETS:				
Cash and cash equivalents	\$ 29,643	\$ 909	\$ 41,527	\$ 72,079
Investments	-	-	35,697	35,697
Restricted cash and cash equivalents	187	-	88,387	88,574
Receivables (net of allowances)				
Real property taxes, interest, penalties and liens	80,889	-	28	80,917
Other	8,648	-	30,967	39,615
Due from other funds	83,269	88,000	21,150	192,419
Due from component unit	15,998	-	-	15,998
Due from other governments	150,008	57,478	22,220	229,706
Prepaid items	8,094	-	3,097	11,191
Loan receivable	300	-	-	300
Total assets	\$ 377,036	\$ 146,387	\$ 243,073	\$ 766,496
LIABILITIES:				
Accounts payable	\$ 23,324	\$ 3	\$ 11,617	\$ 34,944
Accrued liabilities	37,302	34	5,294	42,630
Due to other funds	88,009	52,132	49,652	189,793
Due to component unit	5,288	356	-	5,644
Due to other governments	26,654	-	11	26,665
Retained percentages payable	9	-	1,582	1,591
Unearned revenue	20,733	5,185	29,542	55,460
Deferred revenue	59,582	-	13	59,595
Short-term debt	-	87,405	-	87,405
Total liabilities	260,901	145,115	97,711	503,727
FUND BALANCES:				
Nonspendable:				
Loan receivable	300	-	-	300
Prepaid items	8,094	-	3,097	11,191
Restricted for:				
Handicapped parking	120	-	-	120
Law enforcement	67	-	-	67
E-911 system costs	-	-	1,861	1,861
Debt service	-	-	25,568	25,568
Capital expenditures	-	-	87,329	87,329
Assigned:				
Subsequent year's expenditures	7,959	-	7,101	15,060
Judgments and claims	5,000	-	-	5,000
Other purposes	11,106	1,272	20,878	33,256
Unassigned	83,489	-	(472)	83,017
Total fund balances	116,135	1,272	145,362	262,769
Total liabilities and fund balances	\$ 377,036	\$ 146,387	\$ 243,073	\$ 766,496

See accompanying notes to the financial statements.

Reconciliation of the Balance Sheet

Governmental Funds to the Statement of Net Assets (Deficit)

December 31, 2011

(dollars in thousands)

	Governmental Activities
Total fund balances - governmental funds	\$ 262,769
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds	813,406
Revenues in the statement of activities that do not provide current financial resources and are not reported as revenues in the funds	59,595
ECFSA interest receivable is recognized when earned in the government-wide financial statements, but in the fund financial statements income is accrued only if it will be received within sixty days of year-end.	6,605
ECFSA premium on BAN issuance is not due and payable in the current period and therefore is not reported in the funds	(582)
Costs associated with the issuance of bonds are capitalized in the statement of net assets and are expensed in the governmental funds in the year the bonds are issued.	6,345
Due from a component unit was deemed to be not due and payable in the current period and therefore not reported in the funds.	96,639
Certain current liabilities and long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:	
Accrued bond interest	(13,742)
Accrued bond interest - ETASC	(1,155)
Compensated absences	(22,595)
Judgments and claims	(60,834)
Other postemployment benefits (OPEB)	(241,866)
Unamortized bond premiums	(43,278)
Unamortized bond discounts	20
Unamortized bond discounts - ETASC	11,304
Unamortized deferred amounts on refundings	7,346
Unamortized deferred amounts on refundings - ETASC	21,089
Bonds payable	(581,368)
Bonds payable - ETASC	(343,005)
Total net assets - governmental activities	\$ (23,307)

See accompanying notes to the financial statements.

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the year ended December 31, 2011

(dollars in thousands)

	General	ECFSA General	Other Governmental Funds	Total Governmental Funds
REVENUES:				
Real property taxes and tax items	\$ 227,543	\$ -	\$ 36,256	\$ 263,799
Sales and use taxes	299,063	388,494	3,651	691,208
Transfer taxes	-	-	8,353	8,353
Intergovernmental	340,222	2,693	73,354	416,269
Interfund revenues	68	-	250	318
Departmental	62,747	-	11,936	74,683
Interest	1,254	26	2,669	3,949
Miscellaneous	21,954	-	2,558	24,512
Total revenues	952,851	391,213	139,027	1,483,091
EXPENDITURES:				
Current:				
General government support	377,347	510	8,415	386,272
Public safety	120,532	-	12,726	133,258
Health	60,877	-	10,077	70,954
Transportation	21,697	-	22,493	44,190
Economic assistance and opportunity	573,673	-	16,595	590,268
Culture and recreation	16,020	385	-	16,405
Education	71,551	-	297	71,848
Home and community service	1,979	-	41,403	43,382
Capital outlay	-	-	158,769	158,769
Debt service:				
Principal retirement	-	-	53,605	53,605
Interest and fiscal charges	53	766	37,146	37,965
Total expenditures	1,243,729	1,661	361,526	1,606,916
Excess (deficiency) of revenues over (under) expenditures	(290,878)	389,552	(222,499)	(123,825)
OTHER FINANCING SOURCES (USES):				
Issuance of general obligation debt	-	-	115,244	115,244
Premium on BAN issuance	-	821	-	821
Premium on bond issuance	-	-	17,496	17,496
Issuance of refunding bonds	-	-	30,695	30,695
Payments to refunded bond escrow	-	-	(34,469)	(34,469)
Sale of property	484	-	8	492
Transfers in	388,086	355	279,753	668,194
Transfers out	(106,870)	(390,345)	(188,408)	(685,623)
Total other financing sources (uses)	281,700	(389,169)	220,319	112,850
Net change in fund balances	(9,178)	383	(2,180)	(10,975)
Fund balances - beginning of year, as previously stated	125,313	889	147,636	273,838
Prior period adjustment	-	-	(94)	(94)
Fund balances - beginning of year, as restated	125,313	889	147,542	273,744
Fund balances at end of year	\$ 116,135	\$ 1,272	\$ 145,362	\$ 262,769

See accompanying notes to the financial statements.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds to the Statement of Activities

For the year ended December 31, 2011

(dollars in thousands)

		Governmental Activities
Net change in fund balances - total governmental funds		\$ (10,975)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and depreciated. This is the amount by which capital outlays exceeded depreciation in the current period.		
Capital outlays, net of disposals of \$224	\$ 52,734	
Depreciation	(54,359)	
Net adjustment		(1,625)
Governmental funds report loans to a component unit to be repaid on a long-term basis as expenditures. In the statement of net assets, however, the cost of those outlays increases the due from component unit and does not affect the statement of activities. Similarly, repayment of long-term loan principal is a revenue in the governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, repayment of long-term loan principal reduces the amount due from the component unit and does not affect the statement of activities.		
Long-term loan to component unit	96,864	
Loan principal retirement	(225)	
Net adjustment		96,639
Revenues in the statement of activities that do not provide current financial resources are reported as deferred revenue in the funds.		
Real property taxes	11,906	
Deferred revenue-miscellaneous	(40)	
Net adjustment		11,866
Revenues of the ECFSA in the statement of activities that do not provide current financial resources are not reported as revenues in the funds		
		3,935
Bond proceeds are reported as financing sources in the governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, issuing debt increases long-term debt and does not affect the statement of activities. Similarly, repayment of bond principal is an expenditure in the governmental funds and thus contributes to the change in fund balance. In the statement of net assets, however, payment of debt reduces the long-term debt liability and does not affect the statement of activities.		
Principal retirement	51,800	
Bonds issued	(115,244)	
Proceeds of refunding bonds	(30,695)	
Payments to refunded bond escrow	34,469	
Premium on bond issuance	(17,496)	
Amortization of fiscal charges	6,855	
Principal retirement, amortization of fiscal charges - ETASC	971	
Net adjustment		(69,340)
Certain activity reported in the statement of activities does not require the use of current financial resources and, therefore, is not reported in the governmental funds.		
Due from component unit	1,010	
Interest on bonds	(6,022)	
Compensated absences	(284)	
Judgments and claims (long-term change only)	(3,106)	
Amortization of bond issuance costs	1,082	
Interest on bonds, turbo CAB accretions and amortization of bond issuance costs - ETASC	(7,564)	
ECFSA BAN premium	(358)	
Other postemployment benefits (OPEB)	(57,204)	
Net adjustment		(72,446)
Change in net assets of governmental activities		\$ (41,946)

See accompanying notes to the financial statements.

General Fund

Statement of Revenues, Expenditures and Changes in Fund Balances

Budget and Actual (Non-GAAP Basis of Accounting)

For the year ended December 31, 2011

(dollars in thousands)

	Original Budget	Final Budget	Budgetary Actual	Variance with Final Budget- Positive (Negative)
REVENUES:				
Real property taxes and tax items	\$ 227,884	\$ 228,111	\$ 227,543	\$ (568)
Sales and use taxes	663,310	290,526	299,063	8,537
Intergovernmental	367,300	387,602	340,222	(47,380)
Interfund revenue	275	275	68	(207)
Departmental	59,259	60,358	62,747	2,389
Interest	1,542	1,542	1,254	(288)
Miscellaneous	1,112	3,596	21,954	18,358
Total revenues	1,320,682	972,010	952,851	(19,159)
EXPENDITURES:				
Current:				
General government support	354,926	387,832	377,283	10,549
Public safety	117,899	122,306	120,443	1,863
Health	69,087	69,336	60,877	8,459
Transportation	20,975	21,697	21,697	-
Economic assistance and opportunity	583,801	597,849	573,335	24,514
Culture and recreation	15,146	16,166	15,962	204
Education	74,324	74,469	71,551	2,918
Home and community service	2,081	2,346	2,272	74
Debt service:				
Interest and fiscal charges	406	81	53	28
Total expenditures	1,238,645	1,292,082	1,243,473	48,609
Excess (deficiency) of revenues over (under) expenditures	82,037	(320,072)	(290,622)	29,450
OTHER FINANCING SOURCES (USES):				
Sale of property	220	220	484	264
Transfers in	-	388,086	388,086	-
Transfers out	(98,977)	(107,350)	(106,870)	480
Total other financing sources (uses)	(98,757)	280,956	281,700	744
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses	\$ (16,720)	\$ (39,116)	\$ (8,922)	\$ 30,194

Statement of Net Assets (Deficit)

Proprietary Funds

December 31, 2011

(dollars in thousands)

	Business - Type Activities		
	Enterprise Funds		
	Major Fund	Non-Major Fund	
		Utilities	
	College	Aggregation	
	August 31, 2011	Fund	Total
ASSETS:			
Current Assets:			
Cash	\$ 40,279	\$ 1,353	\$ 41,632
Receivables (net of allowances)	4,181	298	4,479
Due from other funds	2,009	460	2,469
Due from component unit	-	601	601
Due from other governments	-	1,408	1,408
Prepaid items	-	2	2
Total current assets	46,469	4,122	50,591
Noncurrent Assets:			
Capital assets, net of depreciation:			
Construction in progress	3,347	-	3,347
Other capital assets, net of depreciation	14,127	-	14,127
Total noncurrent assets	17,474	-	17,474
Total assets	63,943	4,122	68,065
LIABILITIES:			
Current Liabilities:			
Accounts payable	1,279	1,340	2,619
Accrued liabilities	6,325	215	6,540
Due to other funds	2,116	-	2,116
Fringe benefits payable - current	3,003	-	3,003
Deferred revenue	10,755	-	10,755
Total current liabilities	23,478	1,555	25,033
Noncurrent Liabilities:			
Fringe benefits payable	4,592	-	4,592
Net OPEB obligation	46,857	-	46,857
Total noncurrent liabilities	51,449	-	51,449
Total liabilities	74,927	1,555	76,482
NET ASSETS (DEFICIT):			
Invested in capital assets	17,474	-	17,474
Unrestricted (deficit), reported in:			
Community College	(28,458)	-	(28,458)
Non-major Fund	-	2,567	2,567
Total net assets (deficit)	\$ (10,984)	\$ 2,567	\$ (8,417)

See accompanying notes to the financial statements.

Statement of Revenues, Expenses and Changes in Fund Net Assets (Deficit)

Proprietary Funds

For the year ended December 31, 2011

(dollars in thousands)

	Business - Type Activities		
	Enterprise Funds		
	Major Fund	Non-Major Fund	
	College August 31, 2011	Utilities Aggregation Fund	Total
OPERATING REVENUES:			
Student tuition and fees	\$ 31,504	\$ -	\$ 31,504
Intergovernmental revenues and charges	2,779	-	2,779
State and local contracts	3,805	-	3,805
Interfund revenues	-	8,614	8,614
Other operating revenue	1,112	17,403	18,515
Total operating revenue	39,200	26,017	65,217
OPERATING EXPENSES:			
Employee wages	61,014	48	61,062
Employee benefits	30,233	20	30,253
Scholarships	20,002	-	20,002
Supplies	18,178	-	18,178
Utilities and telephone	2,297	25,879	28,176
Depreciation	1,677	-	1,677
Total operating expenses	133,401	25,947	159,348
Operating (loss) income	(94,201)	70	(94,131)
NONOPERATING REVENUES (EXPENSES):			
Unrestricted state and local appropriations	31,163	-	31,163
Federal and state student financial aid	41,207	-	41,207
Income from investments	139	-	139
Loss on disposal of plant assets	(15)	-	(15)
(Loss) gain before transfers	(21,707)	70	(21,637)
Transfers in	17,429	-	17,429
Change in net assets	(4,278)	70	(4,208)
Total net assets (deficit) - beginning	(6,706)	2,497	(4,209)
Total net assets (deficit) - ending	\$ (10,984)	\$ 2,567	\$ (8,417)

Statement of Cash Flows

Proprietary Funds

For the year ended December 31, 2011

(dollars in thousands)

	Business - Type Activities		
	Enterprise Funds		
	Major Fund	Non-Major Fund	
	College August 31, 2011	Utilities Aggregation Fund	Total Funds
CASH FLOWS FROM OPERATING ACTIVITIES:			
Receipts from students and utility customers	\$ 29,215	\$ 18,909	\$ 48,124
Payments to employees for services	(83,636)	(69)	(83,705)
Payments to suppliers for goods and services	(20,618)	(27,170)	(47,788)
Payments for scholarships	(20,002)	-	(20,002)
Federal, state and local grants	8,252	-	8,252
Internal activity - payments from other funds	-	8,512	8,512
Other operating revenues	1,952	-	1,952
Net cash (used in) provided by operating activities	(84,837)	182	(84,655)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:			
County contribution	17,429	-	17,429
State appropriations	30,472	-	30,472
Municipal chargebacks	1,665	-	1,665
Federal and state student financial aid grants	45,178	-	45,178
Net cash provided by non-capital financing activities	94,744	-	94,744
CASH FLOWS USED IN CAPITAL AND RELATED FINANCING ACTIVITIES:			
Purchase of capital assets	(4,745)	-	(4,745)
CASH FLOWS PROVIDED BY INVESTING ACTIVITIES:			
Interest received	139	-	139
Net increase in cash	5,301	182	5,483
Cash, beginning of year	34,978	1,171	36,149
Cash, end of year	\$ 40,279	\$ 1,353	\$ 41,632

(Continued)

Statement of Cash Flows

Proprietary Funds

For the year ended December 31, 2011

(dollars in thousands)

	Business - Type Activities Enterprise Funds		Total Funds
	Major Fund	Non-Major Fund	
	College August 31, 2011	Utilities Aggregation Fund	
RECONCILIATION OF OPERATING (LOSS) INCOME TO NET CASH (USED IN) PROVIDED BY OPERATING ACTIVITIES:			
Operating (loss) income	\$ (94,201)	\$ 70	\$ (94,131)
Adjustments to reconcile operating (loss) income to net cash used by operating activities:			
Depreciation expense	1,677	-	1,677
Decrease (increase) in assets:			
Receivables, net	707	634	1,341
Due from other funds	-	(25)	(25)
Due from component unit	-	889	889
Due from other governments	-	(61)	(61)
Prepaid items	-	(1)	(1)
Increase (decrease) in liabilities:			
Accounts and other payables	(143)	(464)	(607)
Due to other funds	-	-	-
Accrued expenses	2,157	(860)	1,297
Unearned revenue	(1,483)	-	(1,483)
Other long-term liabilities	6,449	-	6,449
Net cash (used in) provided by operating activities	\$ (84,837)	\$ 182	\$ (84,655)
			(Concluded)

Statement of Fiduciary Net Assets

Fiduciary Fund

December 31, 2011

(dollars in thousands)

	<u>Agency Fund</u>
ASSETS:	
Cash and cash equivalents	\$ 29,947
Receivables:	
Other receivables	559
Bonds and securities held in custody	17
Total assets	<u>\$ 30,523</u>
LIABILITIES:	
Held in custody for others	30,523
Total liabilities	<u>\$ 30,523</u>

See accompanying notes to the financial statements.

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2011

I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Erie, New York (the “County”) have been prepared in conformity with accounting principles generally accepted in the United States of America (“GAAP”) as applied to government units. The more significant of the County’s accounting policies are described below.

A. Financial Reporting Entity

The County was established in 1821. Subject to the New York State Constitution, the County operates pursuant to its Charter and Administrative Code (the “Charter”), as well as various local laws. Additionally, certain New York State laws govern the County to the extent that such laws are applicable to counties operating under a charter form of government. The Charter was enacted by local law and approved by the electorate at a general election held in November 1959. The Administrative Code was enacted into local law in 1961. The County Legislature is the legislative body responsible for overall operations, the County Executive serves as chief executive officer, and the County Comptroller serves as chief fiscal, accounting, reporting and auditing officer.

The County provides mandated social service programs such as Medicaid, Temporary Assistance for Needy Families and Safety Net. The County also provides services and facilities in the areas of culture, recreation, police, libraries, youth, health, senior services, roads, and sanitary sewerage. These general governmental programs and services are financed by various taxes, state and federal aid, and departmental revenue (which are primarily comprised of service fees and various types of program-related charges). Additionally, the County operates the Erie Community College (“the College”).

The financial reporting entity includes the County (the “primary government”) and its significant component units. A component unit is either a legally separate organization for which the elected officials of a primary government are financially accountable, or another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete.

1. DISCRETELY PRESENTED COMPONENT UNITS

Financial data of the County’s component units that are not part of the primary government is reported in the component units columns in the government-wide financial statements, to emphasize that these component units are legally separate from the County. The aggregate discretely presented component units are not simply an extension of the primary government (e.g. substantially different governing body, and services are provided to the general public). These discretely present component units include the following:

The Buffalo and Erie County Public Library (the “Library”), formed through a consolidation of several public and private libraries, was established by the County and chartered by the State University Board of Regents in 1953. It is a separate and distinct legal corporation that receives an annual budgetary contribution from the County. Library operations are governed by a board of trustees who are appointed by the County Legislature. Bonds and notes for Library capital costs are issued by the County and are obligations of the County. Title to real and personal property acquired with County funds vests with the County. The Library is included as a component unit of the County in the financial statements, based on the fact that

it is a legally separate entity for which the County is financially accountable. The Library does not issue separate financial statements.

Erie County Medical Center Corporation (“ECMCC”) is a public benefit corporation created in 2003 for the purpose of acquiring and operating the health facilities of the County. Effective January 1, 2004 (the “Transfer Date”), a transaction was executed which transferred ownership of the capital assets, equipment, inventories and certain other assets to ECMCC in exchange for a payment of \$85,000,000 from ECMCC to the County. Concurrent with the transaction, \$101,375,000 of ECMCC bonds were issued, which are guaranteed by the County. Pursuant to consent decrees entered into between the County and ECMCC, the County is committed to providing ongoing operating and capital support to ECMCC. The following component units are included within ECMCC:

Research for Health in Erie County, Inc. - Research for Health in Erie County, Inc. (“RHEC”) is a nonprofit organization dedicated to developing and increasing the facilities of the public health institutions, agencies, and departments of the County. Additionally, RHEC is committed to provide more extensive conduct of studies and research into the causes, nature, and treatment of diseases, disorders, and defects of particular importance to the public health. RHEC’s support comes primarily from various grants from federal, state, and other agencies. The financial statements of RHEC have been prepared on the accrual basis of accounting. The annual financial report can be obtained by writing Grant Administration, Research for Health in Erie County, Inc., 462 Grider Street, Buffalo, NY 14215.

ECMC Lifeline Foundation, Inc. - ECMC Lifeline Foundation, Inc. (the “Foundation”) is a nonprofit organization exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code. The Foundation was formed for the purpose of supporting hospital programs generated both by the Foundation and the Erie County Medical Center. The annual financial report can be obtained by writing Director, ECMC Lifeline Foundation, Inc., 462 Grider Street, Buffalo, NY 14215.

The Grider Initiative, Inc. - The Grider Initiative, Inc. (the “Physician Endowment”) is a nonprofit organization exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code. The Physician Endowment was formed in 2009, and funded in 2010, for the purpose of recruiting physicians who shall practice on the Grider Street campus of the Corporation. The entity was funded with an initial transfer of \$10,000 from the Corporation. Earnings from the investment of the initial transfer may be used only for physician recruitment and reasonable and necessary expenses of the entity. The annual financial report can be obtained by writing to: Chair, The Grider Initiative, Inc. 424 Main Street, Suite 2000, Buffalo, NY 14202.

ECMCC is considered to be a component unit of the County and is discretely presented based on the fact that it is a legally separate entity for which the County is financially accountable. Separate financial statements for ECMCC can be obtained from ECMCC, 462 Grider St, Buffalo, New York 14215.

Other Discretely Presented Component Units:

The Auxiliary Services Corporation of Erie Community College, Inc. (the “ECC Auxiliary Corporation”), and the Erie Community College Foundation, Inc. (the “ECC Foundation”) are both included as discretely presented component units of the County’s primary government pursuant to Governmental Accounting Standards Board (“GASB”) Statement No. 39, *Determining Whether Certain Organizations are Component Units* based on the fact that they are legally separate entities for which the College and County are financially accountable. They receive or hold economic resources that are significant to and can be accessed by the College that are entirely or almost entirely for the direct benefit of its constituents (students).

The purpose of the ECC Auxiliary Corporation, a New York non-profit corporation, is to promote and cultivate educational and social relations through the operation of bookstores, on-campus dining services, vending facilities, childcare, and student centers for the convenience of the students, faculty and staff of the College. The ECC Auxiliary Corporation is funded through sales of merchandise and food, Federal and State grants, and other fees. Separate financial statements can be obtained from the Auxiliary Services Corporation of Erie Community College, Inc., Executive Director, 6205 Main Street, Williamsville, NY 14221.

The ECC Foundation is a New York State nonprofit corporation established to support the College. Its purpose is to raise, receive, and administer all private gifts and program services for the College, its programs and its students. Separate financial statements can be obtained from Erie Community College Foundation, Inc., Executive Director, 4196 Abbott Road, Orchard Park, NY 14127.

The Buffalo and Erie County Industrial Land Development Corporation, Inc., (“ILDC”) is a legally separate entity of which the County, acting by and through the County Executive, is the sole member. It is discretely presented in the County’s financial statements because the County is financially accountable for it.

A voting majority of the board members are appointed by, and can be removed at will by, the County. The ILDC is managed by the board.

In 2009, ILDC by-laws and organizing documents were changed and specific activities first became under the direct governance of Erie County. These changes allow the ILDC to provide tax-exempt financing to not-for-profit organizations. Such debt of the ILDC can never be the debt of Erie County or any political subdivision thereof and can only be paid out of specific revenues and receipts of the ILDC. The ILDC provides no services to the County. Separate financial statements can be obtained from Buffalo Erie County Industrial Land Development Corporation Inc., Chief Operating Officer, 275 Oak Street, Buffalo, NY 14203.

2. BLENDED COMPONENT UNITS

Erie County Fiscal Stability Authority (“ECFSA”) is included as a blended component unit of the County’s primary government pursuant to GASB Statement No. 39 because exclusion would be misleading. The ECFSA was created to monitor and oversee the finances of the County. Agencies and departments by the ECFSA’s activities include all the County’s departments and sewer districts, the College and the Library. It reports using the

governmental model and its general fund is reported as part of the County's special revenue funds.

The ECFSA is a corporate governmental agency and instrumentality of the State of New York (the "State") constituting a public benefit corporation created by the Erie County Fiscal Stability Authority Act, Chapter 182 of the Laws of 2005, as supplemented by Chapter 183 of the Laws of 2005 (the "Act"). The Act became effective July 12, 2005.

The ECFSA is governed by seven directors, each appointed by the Governor, including one each appointed upon the recommendation of the Majority Leader of the State Senate, the Speaker of the Assembly and the State Comptroller. The Governor also designates the chairperson and vice-chairperson from among the directors.

The ECFSA has power under the Act to monitor and oversee the finances of Erie County, and upon declaration of a "Control Period" as defined in the Act, additional oversight authority. The ECFSA is also empowered to issue its bonds and notes for various County purposes, defined in the Act as "Financeable Costs."

On November 3, 2006, the Authority imposed a control period on the County in accordance with Section 3595(1)(e) of New York Public Authorities Law through resolution 06-49. The resolution empowered the ECFSA to operate with its maximum authorized complement of control and oversight powers over County finances. During a control period all County contracts of \$50,000 or more and filling of any positions are subject to ECFSA approval and ECFSA has the power to approve or reject all proposed County borrowings and the County may not borrow without formal ECFSA approval. In addition, the ECFSA has the right to freeze wages, although it has not elected to exercise that right. On June 2, 2009, the ECFSA revoked the control period and reverted to an advisory status with limited control and oversight powers over County finances.

During 2011, the ECFSA issued serial bonds and a bond anticipation note that were used to purchase mirror bonds and a revenue anticipation note that were issued by the County. The ECFSA also issued serial bonds to assist ECMCC in the construction of a new residential health care facility. Loan agreements were executed whereby the ECFSA loaned the proceeds to the County, who in turn loaned the monies to ECMCC. The facility is expected to be completed in early 2013.

Revenues of the ECFSA consist of sales tax revenues, defined as net collections from sales and compensating use taxes, penalties and interest authorized by the State and imposed by the County on the sales and use of tangible personal property and services in the County ("Sales Tax Revenues"), and investment earnings on money and investments on deposit in various ECFSA accounts. Sales Tax Revenues collected by the State Comptroller for transfer to the ECFSA are not subject to appropriation by the State or County. Revenues of the ECFSA that are not required to pay debt service, operating expenses and other costs of the ECFSA are payable to the County as frequently as practicable. Separate financial statements for ECFSA can be obtained from the Erie County Fiscal Stability Authority, 295 Main Street, Room 946, Buffalo, New York, 14203.

Erie Tobacco Asset Securitization Corporation ("ETASC") is a special purpose local development corporation organized under the Not-for-Profit Corporation Law of the State of New York and is an instrumentality of, but separate and apart from the County. ETASC was incorporated, for the sole purpose of issuing tobacco settlement asset backed bonds in order to provide funds to purchase from the County all of the County's right, title, and interest in

annual payments to be received in settlement of certain smoking-related litigation. Tobacco settlement bonds are payable only from the assets of ETASC and are not legal obligations of the County. Although legally separate and independent of Erie County, ETASC is considered an affiliated organization under GASB Statement No. 39 and reported as a component unit of the County for financial reporting purposes and, accordingly, is included in the County's financial statements. Separate financial statements for ETASC can be obtained from the Erie Tobacco Asset Securitization Corporation, Treasurer, 95 Franklin Street, Room 1600, Buffalo, New York, 14202.

Erie Tax Certificate Corporation ("ETCC") is a special purpose local development corporation organized under the Not-for-Profit Corporation Law of the State of New York and is an instrumentality of, but separate and apart from the County. The ETCC was created for the sole purpose of purchasing certain tax liens owned by the County and collecting the proceeds that may be received upon redemption of the tax liens or the sale of real property against which a tax lien exists. Although legally separate and independent of Erie County, ETCC is considered an affiliated organization under GASB Statement No. 39 and reported as a component unit of the County for County financial reporting purposes. The ETCC was dissolved on December 27, 2011. Separate financial statements for ETCC can be obtained from the Director of Real Property Tax Services, 95 Franklin Street, Room 100, Buffalo, New York 14202.

3. RELATED ORGANIZATIONS

County elected officials nominate and confirm the three-member board of the Erie County Water Authority, ("Water Authority") and also appoint a voting majority of the board of the Buffalo Convention Center Management Corporation ("BCCMC"). The County's accountability for these legally separate organizations does not extend beyond making the board appointments. Specifically, the County cannot impose its will on any of these organizations. In addition, in the case of the Water Authority, no financial operating assistance is provided to, nor is the County liable for, any debt issued by this public benefit corporation. In regard to the not-for-profit BCCMC, the entity and the County are parties to an exchange transaction under which the BCCMC is responsible for operating and managing the area's convention center. These related organizations are not component units of the County and do not meet the basic criteria for inclusion in the County reporting entity.

4. JOINT VENTURE

The County is a participant in the Western Regional Off-Track Betting Corporation ("OTB"), a public benefit corporation established under New York State Racing, Pari-Mutuel Wagering and Breeding Law. The OTB conducts within the region a system of off-track pari-mutuel betting on horse races, and distributes net revenues to the participants in accordance with a predetermined formula. Separate financial data for this joint venture has been excluded from the financial statements, consistent with GAAP. Additional information about this joint venture is presented in Note XVIII.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Some amounts reported as interfund activity have been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on

fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Measurement focus is the determination of what is expressed in reporting an entity's financial performance and position, (i.e., expenditures or expenses). A particular measurement focus is accomplished both by considering what resources will be measured and the basis of accounting.

Basis of accounting refers to when revenues, expenditures/expenses, and the related assets and liabilities are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus.

Accrual Basis – Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Modified Accrual Basis – Under this basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period (60-day rule). Revenues from federal, state, or other grants designated for specific County expenditure are recognized when the related expenditures are incurred.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due and expenditures for inventory-type items and for prepayments (except retirement) are recognized at the time of the disbursements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund, and fiduciary fund financial statements. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and are measurable.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Property taxes, sales and use taxes, state and federal aid and various grant program revenues associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current

fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government, subject to the 60-day rule noted above.

The County reports the following major governmental funds:

General Fund – the principal operating fund that includes all operations not required to be recorded in other funds.

ECFSA General Fund – used to account for all of the operations of the ECFSA, included as a blended component unit. This fund accounts for sales tax revenues received by ECFSA and for general operating expenditures of ECFSA.

The County reports the following major proprietary fund:

Erie Community College – resources received and used for community college purposes are accounted for through the College. The College is not a legally separate entity from the County. A fiscal year ending August 31 is mandated by New York State law for the College. Accordingly, financial information for the College is presented as of and for the fiscal year then ended.

The College does not account for certain capital projects, certain capital assets or certain indebtedness. These are direct functions of the County and are reported within the governmental activities columns in the government-wide financial statements.

Additional information as excerpted from the College's financial statements is as follows:

The County Executive and the County Legislature approve the College annual budget, with the County providing funding for one-half and approximately one-fifth of capital and operating costs, respectively.

Equipment of the College has been included in the business-type activities column in the statement of net assets. This equipment is recorded at cost or estimated historical cost. Donated assets are stated at estimated fair value as of the date received.

Additionally, the County reports the following fiduciary fund type that is used to account for assets held by the County in a custodial capacity:

Agency Fund – used to account for money and property received and held in the capacity of custodian or agent. The Agency Fund is custodial in nature and does not involve measurement of results of operations.

Pursuant to the provisions of GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and other Governmental Entities that use Proprietary Fund Accounting*, Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of GASB. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are interfund services provided and used such as

Utilities Aggregation Fund billings to other funds. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. General revenues are those that cannot be associated directly with program activities.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Deposits and Investments

All highly liquid investments with an original maturity date of three months or less are considered to be cash equivalents. Investments are stated at fair value, the amount at which a financial instrument could be exchanged in a current transaction between willing parties.

E. Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents represent restricted fund balance and unspent proceeds of debt.

F. Prepaid Items

Certain payments to vendors and the New York State and Local Employees' Retirement System reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

G. Capital Assets

All capital assets which are acquired or constructed for general governmental purposes are reported as expenditures in the fund that finances the asset acquisition and are accounted for and reported in the government-wide financial statements as capital assets, if they meet the County's capitalization criteria. These statements also contain the County's infrastructure elements that are required to be capitalized under GAAP. Infrastructure assets include public domain assets such as roads, bridges, and sewer systems. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Equipment with an initial individual cost equal to or greater than \$10,000 and an estimated useful life of three or more years is capitalized. All purchases of library books are capitalized because there is no minimum capitalization threshold. Property, plant, and equipment of the primary government, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

Description	Estimated Lives
Improvements Other Than Buildings	5 - 25 years
Buildings and Improvements	15 - 40 years
Infrastructure	20 - 100 years
Library Collections	5 - 10 years

The Buffalo and Erie County Public Library has a rare book collection that is classified as a Work of Art and Historical Treasure for financial reporting purposes. This collection is deemed an inexhaustible asset, and therefore, is not depreciated.

When capital assets are retired, or otherwise disposed of, the cost and related accumulated depreciation are removed from the accounts, and any resulting gain or loss is reflected in income for the period in the government-wide statements. Amortization of capital leases is computed using the straight-line method over the lease term or the estimated useful lives of the assets, whichever is shorter. Maintenance and repairs are charged to expense as incurred; significant renewals and betterments are capitalized.

H. Property Tax Revenue Recognition

The County-wide property tax is levied by the County Legislature effective January 1 of the year the taxes are recognizable as revenue. Taxes become a lien on the related property on January 1 of the year for which they are levied. Accordingly, property tax is only recognized as revenue in the year for which the levy is made, and to the extent that such taxes are received within the reporting period or 60 days thereafter in the fund financial statements.

Delinquent property taxes not collected at year-end (excluding collections in the 60-day subsequent period) are recorded as deferred revenue in the fund financial statements. The portion of delinquent property taxes for prior years estimated to be uncollectible at December 31, 2011, amounted to \$30,438,776. This amount has been recorded as an allowance against the property taxes receivable account.

I. Compensated Absences

Most employees are granted vacation, personal, and sick leave and earn compensatory time in varying amounts. When they leave service, employees are entitled to payment for accumulated vacation and unused compensatory time at various rates subject to certain maximum limitations. In addition, depending on the applicable collective bargaining agreement, retirees may be eligible to receive a direct cash payment for a portion of unused sick time upon retirement.

Compensated absences for governmental fund type employees are reported as a liability and expenditure in the government-wide financial statements. Governmental funds recognize the expense when paid. For proprietary fund type employees, the accumulation is recorded as an accrued liability and/or other long-term obligation of the proprietary fund type.

Payment of compensated absences recorded in the government-wide financial statements is dependent upon many factors; therefore, timing of future payment is not readily determinable. However, management believes that sufficient resources will be made available for the payment of compensated absences when such payments become due.

J. Insurance

The County assumes the liability for most risk including, but not limited to, property damage, personal injury liability, medical malpractice, and workers' compensation. Asserted and incurred but not reported judgments and claims are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated. Such recording is consistent with the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues* ("GASB 10"). Governmental fund type estimated current contingent loss liabilities for property damage, personal injury liability, medical malpractice,

and workers' compensation are reported within governmental activities in the government-wide financial statements.

Loss contingency liabilities arising from operations of the College are recorded in accordance with GASB 10 by the County and are reported in full within governmental activities in the government-wide financial statements and in the General Fund when payment is due. They are only recognized as a College liability when invoiced from the County.

K. Pensions

Nearly all County employees are members of various New York State retirement systems. The County is invoiced annually by the systems for its share of the costs.

L. Statement of Cash Flows

For purposes of reporting cash flows, cash and cash equivalents include the following items: cash on hand; cash in checking and time accounts; and certain short-term items maturing three months or less from the date acquired, as permitted by State statute.

M. Restrictions

The government-wide and proprietary fund financial statements utilize a net assets presentation. Net assets are categorized as invested in capital assets (net of related debt), restricted and unrestricted.

- *Invested In Capital Assets, Net of Related Debt* – This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- *Restricted Net Assets* – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Assets* – This category represents net assets of the County not restricted for any project or other purpose.

N. Reclassifications

Certain amounts were reclassified from ECFSA's financial statements to conform to the County's reporting presentation. In the ECFSA's statement of revenue, expenditures, and change in fund balances, \$19,799,086 representing principal and interest revenue received from the County relating to mirror bonds and a revenue anticipation note purchased by the ECFSA, and \$389,061,427 representing sales tax revenue and other distributions to the County, were reclassified as transfers in and transfers out, respectively.

O. Adoption of New Accounting Pronouncements

During the year ended December 31, 2011, the County adopted the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which requires the County to change its fund balance classifications for governmental funds. The County has evaluated, classified and reported amounts in the appropriate fund balance classifications by applying policies that determine whether restricted, committed, assigned and unassigned amounts are considered to

have been spent. These policies are disclosed in Note XVI. The new classifications are explained below:

Nonspendable Fund Balance – consists of assets that are inherently nonspendable in the current period either because of their form or because they must be maintained intact, including prepaid items and long-term portions of loans receivable.

Restricted Fund Balance – consists of amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

Committed Fund Balance – consists of amounts that are subject to a purpose constraint imposed by a formal action of the government's highest level of decision-making authority (i.e., the Erie County Legislature) before the end of the fiscal year, and that require the same level of formal action to remove the constraint.

Assigned Fund Balance – consists of amounts that are subject to a purpose constraint that represents an intended use established by the government's highest level of decision-making authority (i.e., the Erie County Legislature). The purpose of the assignment must be narrower than the purpose of the general fund, and in funds other than the general fund, assigned fund balance represents the positive residual amount of fund balance (although amounts for specific purposes may be established and segregated). The portion of fund balance appropriated to balance the following year's budget is also be classified as assigned fund balance.

Unassigned Fund Balance – the positive or negative residual balance in the general fund, or if applicable the negative residual fund balance in non-general funds.

Additionally, during the year ended December 31, 2011, the County adopted the provisions of GASB Statement No. 59, *Financial Instruments Omnibus*. GASB No. 59 did not have a material impact on the County's financial position or results from operations.

P. Future Impacts of Accounting Pronouncements

The County has not completed the process of evaluating the impact that will result from adopting GASB Statements No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*; No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*; No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*; No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*; No. 64, *Derivative Instruments: Application of Hedge Accounting Termination Provisions – an amendment of GASB Statement No. 53* effective for the year ending December 31, 2012; and No. 61, *The Financial Reporting Entity: Omnibus—an amendment of GASB Statements No. 14 and No. 34*; No. 65, *Items Previously Reported As Assets and Liabilities*; and No. 66, *Technical Corrections-2012-an amendment of GASB Statements No. 10 and No. 62*, effective for the year ending December 31, 2013. The County is therefore unable to disclose the impact that adopting GASB Statements No. 57, 60, 61, 62, 63, 64, 65, and 66 will have on its financial position and results of operations when such statements are adopted.

II – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In accordance with the County Charter and Administrative Code, no later than October 15, the County Executive submits a tentative operating and capital budget which details proposed expenditures and the proposed means of financing to the Erie County Legislature for the fiscal year commencing the following January 1. The College budget is not included in the County Executive's tentative budget, since it is separately adopted during the first County legislative meeting in July for the fiscal year commencing September 1.
2. After public hearings are conducted to obtain taxpayer comments, the County Legislature (governing board) adopts the budget no later than the second Tuesday in December.
3. Annual appropriated budgets are adopted and employed for control of the General Fund; the Road, Sewer, Downtown Mall, and E-911 Special Revenue Funds; the Utilities Aggregation Enterprise Fund; and the Debt Service Fund, minimally detailed to the department and account level. These budgets are adopted on a basis consistent with GAAP, except that encumbrances are reported as budgetary expenditures in the year of incurrence of commitment to purchase, in the General Fund, the enumerated Special Revenue Funds and the Debt Service Fund. All unencumbered appropriations lapse at the end of the fiscal year. Budgetary comparisons presented in this report are on the budgetary basis and represent the budget as modified. Annual appropriated budgets are not employed for the Grants and Community Development Special Funds. The Emergency Response Special Revenue Fund was established to account for revenues received from the Federal Emergency Management Agency and expenditures associated with the cleanup of major damage from a storm that occurred in October 2006 and is expected to be closed out during 2012. A reconciliation to convert GAAP basis data to the budgetary basis is provided on the next page.
4. Capital Projects Funds are subject to project budgets determined primarily by the bonding authorizations used to fund a particular project rather than annual budgetary appropriations. These budgets do not lapse at year-end; rather, they lapse upon termination of the project.
5. The County Executive is authorized to make budget transfers within the same administrative unit up to a cumulative total of \$10,000 between accounts or line items. Any proposed transfer which would result in an increase exceeding \$10,000 in any one line item in the budget, as adopted during the fiscal year or would affect any salary rate or salary total, would need prior approval by resolution of the County Legislature. In no instance shall a transfer be made from appropriations for debt service, and no appropriations may be reduced below any amount which is required by law to be appropriated.
6. Expenditures within the General, Special Revenue, Utilities Aggregation Enterprise, and the Debt Service Funds may not legally exceed the amount appropriated for such accounts or line items within a department. During the year, numerous supplementary appropriations were necessary.

Individual governmental fund comparisons of budgetary and actual data at the legal level of control established by the adopted budget (i.e., minimally the department, account and selected line item level) are not presented in this report for those funds with annual

appropriated budgets due to the excessive detail involved. However, a separate budgetary comparison report is available which contains this information.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of moneys are recorded for budgetary control purposes to reserve that portion of the applicable appropriations, is employed in all County funds except Enterprise and the Fiduciary Fund. Outstanding encumbrances at year end, except for grant-related commitments that are not reported in the financial statements, are presented for GAAP reporting purposes as reservations of fund balances, and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. Unencumbered appropriations lapse at fiscal year-end.

The County reports its budgetary status with the actual data including encumbrances as charges against budgeted appropriations. Following is a reconciliation of the budgetary basis (i.e. non-GAAP) and the GAAP basis operating results (dollars in thousands):

	<u>General Fund</u>
Excess of expenditures and other financing uses over revenues and other financing sources - GAAP basis	\$ (9,178)
Less:	
Encumbrances at December 31, 2011	3,606
Plus:	
Encumbrances at January 1, 2011	<u>3,862</u>
Excess of expenditures and other financing uses over revenues and other financing sources - basis of budgeting	<u><u>\$ (8,922)</u></u>

Budget columns presented in the accompanying financial statements reflect deficiencies of revenues and other financing sources over expenditures and other financing uses. These deficiencies are caused by the anticipated use of prior-year's fund balance, which had been designated for 2011 expenditures through the budget process.

Commitments related directly to the Grants and the Community Development Special Revenue Funds in the amount of \$4,889,474 and \$2,049,918, respectively, at December 31, 2011, are not reported on the GAAP financial statements. Budget appropriations are not made available for these commitments until grant revenues are recognized at the time of expenditure.

B. Deficit Unassigned Fund Balances

Deficit unassigned fund balance amounts in the Grants and the Community Development Special Revenue Fund in the amounts of \$439,886 and \$31,939, respectively, are caused by nonspendable fund balance amounts recorded for prepaid expenses.

III – CASH, CASH EQUIVALENTS AND INVESTMENTS

Primary Government, Agency Fund and Library Component Unit

Available cash of the County is deposited and invested in accordance with the County's own written investment guidelines which have been established by the Comptroller's Office, approved by the County Legislature and are in compliance with provisions of applicable State statutes. The ECFSA and ETCC do not have formal investment policies.

Agency Fund bank accounts are maintained at financial institutions where moneys of the County's other funds are also on deposit. In addition, the Library does not maintain a separate bank account; instead, it participates in the pooled cash of the County. The banks calculate and report FDIC coverage and collateral requirements for the County's Agency Fund, the County's other funds and Library together, separately from that of the College.

Interest Rate Risk – As a means of limiting its exposure to fair value losses arising from fluctuating interest rates, it is the County's policy to generally limit investments to 180 days or less.

Credit Risk – In compliance with New York State law, it is the County's policy to limit its investments to obligations of the United States of America, obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America, obligations of the State of New York, time deposit accounts and certificates of deposit issued by a bank or trust company located in and authorized to do business in New York State and certain joint or cooperative investment programs.

Custodial Credit Risk – For investments, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. A margin of 2% or higher of the market value of purchased securities in repurchase transactions must be maintained and the securities must be held by a third party in the County's name. For deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. Collateral is required for deposits and certificates of deposit in an amount equal to or greater than the amount of all deposits not covered by federal deposit insurance. Banks can satisfy collateral requirements by furnishing a letter of credit, a surety bond, or by pledging eligible securities as specified in Section 10 of New York State General Municipal Law. New York State Education Law does not require collateral for college checking accounts, unless the Board of Trustees deems it necessary. If collateral is required, it can be in the form of a surety bond or obligations of the United States, the State, or any municipality or college of the State. Certain balances for accounts held in trust are collateralized by the State of New York.

Concentration of Credit Risk – To promote competition in rates and service cost, and to limit the risk of institutional failure, County deposits and investments are placed with multiple institutions. The general rule is not to place more than \$100,000,000 or 50% of the County's total investment portfolio, whichever is less, in overnight investments with any one institution.

Deposits - The County deposits cash into a number of bank accounts. Moneys must be deposited in demand or time accounts or certificates of deposit issued by FDIC-insured commercial banks or trust companies located within the State. Some of the County's accounts are required by various statutes and borrowing restrictions for specific funds, while the remainder are used for County operating cash and for investment purposes.

As of December 31, 2011 (August 31, 2011 as to the College), bank deposits of the Primary Government, Library, and Agency Fund were either insured or fully collateralized with securities held by the pledging financial institution's agent in the County's name.

Cash Equivalents - All highly liquid investments with an original maturity date of three months or less are considered to be cash equivalents. Existing policies require that any underlying securities for repurchase transactions must be only federal obligations. Such obligations are explicitly guaranteed by the U.S. Government and therefore not considered to have credit risk. At December 31, 2011, the fair value of money market accounts was \$225,659,541 which were fully collateralized with securities held by the pledging financial institution's agent in the County's name.

Investments - All investments are carried at fair value and are held by a third party in the County's, ETASC's or ECFSA's name. Investments for the Primary Government at year-end are shown below (dollars in thousands):

	Fair Value
Municipal bonds	\$ 200
Institutional liquidity funds	402
Corporate commercial paper	19,559
Treasury Securities	<u>15,536</u>
Total Investments	<u>\$ 35,697</u>

The County's investment in municipal bonds at December 31, 2011 consists of \$200,000 of Gulf Coast Waste Disposal Authority of Texas revenue bonds maturing September 1, 2025 that were rated Aaa by Moody's and AAA by Standard and Poor's.

ETASC's investment in corporate commercial paper at December 31, 2011 consisted of \$19,559,352 of Abbey National North American LLC obligations that matured and were rated A-1 by Standard and Poor's ("S&P"). ETASC's \$401,518 investment in Blackrock Liquidity Funds was rated AAAm by S&P.

ECFSA had \$15,536,419 in Treasury Securities at December 31, 2011.

ECMCC Component Unit

The ECMCC maintains various accounts for depositing, disbursing and investing its funds. The ECMCC's investments are made in accordance with State regulations and its investment guidelines.

Deposits and Petty Cash - The ECMCC deposits cash into a number of bank accounts. As of December 31, 2011 the carrying amount of ECMCC's deposits was \$40,069.

Cash Equivalents - All highly liquid investments with an original maturity date of three months or less are considered to be cash equivalents.

Investments - All investments are carried at fair value, and are categorized as insured or uninsured, and collateralized by securities held by the pledging financial institution in the ECMCC's name. The ECMCC's fixed income investments had an S&P credit quality rating of A-1+ as of December 31, 2011 (dollars in thousands).

	Fair Value
Money market mutual funds, bank accounts and deposits . . .	\$ 70,473
Commercial paper	62,120
Marketable equity securities	25,130
U.S. Government and Agency Obligations	18,912
Corporate bonds	43,954
Short term fixed income	46,908
Foundation Component Unit	1,091
RHEC Component Unit	1,120
Physician Endowment Component Unit	10,000
Total investments and restricted cash and cash equivalents . .	<u>\$ 279,708</u>

	Fair Value
Investments	\$ 47,426
Restricted cash and cash equivalents	232,282
	<u>\$ 279,708</u>

Other Component Units

Erie Community College Foundation, Inc.—The portfolio of investments is carried at their fair value. For donated investments, costs are determined to be fair value at the date of gift.

Fair values and net unrealized gains and losses pertaining to the investment portfolio as of August 31, 2011 are as follows (dollars in thousands):

	Cost	Fair Value
Fixed income	\$ 830	\$ 817
International equities	588	586
Domestic stocks	711	680
	<u>\$ 2,129</u>	<u>\$ 2,083</u>
Net unrealized loss		<u>\$ (46)</u>

IV - RESTRICTED CASH AND CASH EQUIVALENTS**Primary Government**

Restricted Cash and Cash Equivalents – At December 31, the County reported the following restricted cash and cash equivalents (dollars in thousands):

	Fair Value
Handicapped parking	\$ 120
Law enforcement	67
E-911 system costs	1,258
Capital expenditures	87,129
Total	<u>\$ 88,574</u>

ECMCC Component Unit

Assets Whose Use is Limited—Assets whose use is limited are reported as restricted cash and cash equivalents at December 31, 2011 and consist of the following (dollars in thousands):

	Fair Value
Patient and resident's trust cash	\$ 420
Restricted for debt service principal and interest	10,850
Designated for retiree health obligations	27,225
Designated for acquisition of capital assets	25,000
Designated for self insurance	52,200
Designated for long-term investment	22,934
Construction Fund	82,562
Foundation Component Unit	1,091
Physicians Endowment Component Unit	10,000
Total	<u>\$ 232,282</u>

V - PROPERTY TAXES

The countywide property tax is levied by the County upon the taxable real property in the towns and cities in the County in late December of each year at the last meeting of the County Legislature and becomes a lien on the next succeeding January 1. Such taxes are collected by the respective collection officers in each town and in the cities of Lackawanna and Tonawanda until the date established for return of the tax rolls to the County, which can be no later than September 15. For the City of Buffalo, the County collects these taxes from the lien date.

With respect to the cities, the County taxes are due by February 15, and penalties are imposed as follows: 1.5% prior to March 1; 3% prior to March 16; 4.5% prior to April 1; 6% prior to April 16; 7.5% prior to May 1; and 1.5% additional each month thereafter. The cities each levy and collect their city taxes, and the County is not responsible for any unpaid city taxes. The County is responsible only for uncollected County taxes levied in such cities.

With respect to the towns, the countywide property tax is levied by the County together with town property taxes, which include special district, fire district, and highway taxes. In towns of the first class, taxes are due without penalties by February 15. Penalties are 1.5% prior to March 1; 3% prior to March 16; prior to April 1; 6% prior to April 16; 7.5% prior to May 1; and 1.5% additional for each month thereafter. In towns of the second class, taxes are due without penalty within ten days after receipt of the tax roll by the respective collection agency. Penalties are 1.5% prior to March 16 unless waived; 7.5% prior to May 1; and 1.5% additional each month thereafter. All towns first retain their share of taxes from collections and remit the balance to the County. The County is responsible for uncollected taxes of all subordinate jurisdictions, except for the three cities.

The County levies taxes for most school districts throughout the County and is responsible for uncollected school district taxes outside the cities of Buffalo, Lackawanna, and Tonawanda.

Additionally, at the option of villages within the County, the County may also be responsible for uncollected village taxes.

Constitutional Tax Limit

The amount that may be raised by the countywide tax levy on real estate in any fiscal year (for purposes other than debt service on County indebtedness) is limited to one and one-half per centum (subject to increase up to two per centum by resolution of the County Legislature) of the five-year average full valuation of taxable real estate of the County, per New York State statutes. On November 13, 1978, a local law became effective which limits the maximum amount of real estate taxes which can be levied other than for debt service to one per centum of such average full valuation of all the taxable real estate within the County.

The County constitutional tax limit (per New York State statutes) for the fiscal year ended December 31, 2011 is computed as follows (dollars in thousands):

Five-year average full valuation of taxable real estate (2007-2011)	<u>\$ 44,037,313</u>
Tax limit @ 1.5%	\$ 660,559
Statutory additions	<u>59,647</u>
Total taxing power	720,206
Total levy	<u>(246,243)</u>
Tax margin	<u>\$ 473,963</u>

VI - REVENUE ACCRUALS

All major revenues of the County are considered “susceptible to accrual” based on the 60 day rule under the modified accrual basis. These include property tax, sales tax, state and federal aid, and various grant program revenues.

Major revenues accrued by the County in the various governmental fund types at December 31, 2011 include sales and use taxes in excess of \$50,455,924; state and federal assistance for social services of \$86,974,054; and other state and federal aid (including grants) approximating \$83,838,034.

VII – RECEIVABLES AND DUE FROM OTHER GOVERNMENTS

Receivables at year-end of the County's major individual funds and non-major funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows (dollars in thousands):

Receivables and due from other governments - Governmental Funds	General Fund	ECFSA	Other Governmental Funds	Total
Real property taxes, interest, penalties and liens	\$ 111,328	\$ -	\$ 28	\$ 111,356
Sales and use tax	-	50,456	-	50,456
Federal and state assistance for social services programs	86,974	-	-	86,974
Other federal and state aid	55,458	7,022	21,358	83,838
Loan	300	-	-	300
Other	16,224	-	31,829	48,053
Gross receivables	270,284	57,478	53,215	380,977
Less: allowances for uncollectibles	30,439	-	-	30,439
Total receivables	<u>\$ 239,845</u>	<u>\$ 57,478</u>	<u>\$ 53,215</u>	<u>\$ 350,538</u>

The only Governmental Fund receivables not expected to be collected within one year are \$300 in loan receivables from the Zoological Society of Buffalo, that are discussed in Note XVI.

Receivables and due from other governments - Proprietary Funds	College 8/31/11	Utilities Aggregation Fund	Total
Accounts receivable	\$ 6,726	\$ 298	\$ 7,024
Other	2,452	1,408	3,860
Gross receivables	9,178	1,706	10,884
Less: allowances for uncollectibles	4,997	-	4,997
Total receivables	<u>\$ 4,181</u>	<u>\$ 1,706</u>	<u>\$ 5,887</u>

VIII - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2011 was as follows (dollars in thousands):

A. Primary Government**1. Governmental Activities**

	Balance 1/1/11	Increases	Decreases	Balance 12/31/11
Capital assets, not being depreciated:				
Land	\$ 30,415	\$ 81	\$ (538)	\$ 29,958
Construction in progress	80,279	39,501	(64,361)	55,419
Total capital assets, not being depreciated	110,694	39,582	(64,899)	85,377
Capital assets, being depreciated:				
Buildings and improvements	522,399	15,131	-	537,530
Transportation network	472,219	48,641	-	520,860
Sewer network	261,578	6,142	-	267,720
Improvements other than buildings	26,987	615	-	27,602
Machinery and equipment	114,849	7,746	(3,523)	119,072
Total capital assets, being depreciated	1,398,032	78,275	(3,523)	1,472,784
Less accumulated depreciation for:				
Buildings and improvements	(269,768)	(17,605)	-	(287,373)
Transportation network	(253,856)	(20,421)	-	(274,277)
Sewer network	(81,063)	(4,171)	-	(85,234)
Improvements other than buildings	(11,753)	(1,824)	-	(13,577)
Machinery and equipment	(77,255)	(10,338)	3,299	(84,294)
Total accumulated depreciation	(693,695)	(54,359)	3,299	(744,755)
Total capital assets, being depreciated, net	704,337	23,916	(224)	728,029
Governmental activities capital assets, net	<u>\$ 815,031</u>	<u>\$ 63,498</u>	<u>\$ (65,123)</u>	<u>\$ 813,406</u>

Depreciation expense was charged to functions of the primary government as follows:

Governmental activities:	
General government	\$ 16,667
Public safety	7,430
Health	424
Transportation	21,493
Economic assistance and opportunity	118
Culture and recreation	1,392
Education	1,873
Home and community service	4,962
Total governmental activities depreciation expense	<u>\$ 54,359</u>

2. Business-Type Activities*

	Balance 9/1/10	Increases	Decreases	Balance 8/31/11
Capital assets, not being depreciated:				
Construction in progress	\$ 1,251	\$ 3,791	\$ (1,695)	\$ 3,347
Capital assets, being depreciated:				
Building improvements	9,166	1,695	-	10,861
Land improvements	64	-	-	64
Equipment	22,562	759	(90)	23,231
Library collections	2,549	194	(262)	2,481
Total capital assets, being depreciated	34,341	2,648	(352)	36,637
Less accumulated depreciation for:				
Building improvements	(934)	(499)	-	(1,433)
Land improvements	(17)	(4)	-	(21)
Equipment	(18,927)	(936)	89	(19,774)
Library collections	(1,293)	(238)	249	(1,282)
Total accumulated depreciation	(21,171)	(1,677)	338	(22,510)
Total capital assets, being depreciated, net	13,170	971	(14)	14,127
College capital assets, net	\$ 14,421	\$ 4,762	\$ (1,709)	\$ 17,474

* The College (August 31, 2011)

Depreciation expense for the College was \$1,676,686 for the year ended August 31, 2011.

B. Component Units1. Library

	Balance 1/1/11	Increases	Decreases	Balance 12/31/11
Capital assets, not being depreciated:				
Rare book collection	\$ 11,094	\$ 85	\$ -	\$ 11,179
Capital assets, being depreciated:				
Machinery, equipment and library materials	60,465	3,606	(3,376)	60,695
Less accumulated depreciation for:				
Machinery, equipment and library materials	(53,642)	(3,321)	3,077	(53,886)
Total capital assets, being depreciated, net	6,823	285	(299)	6,809
Library component unit capital assets, net	\$ 17,917	\$ 370	\$ (299)	\$ 17,988

Depreciation expense for the Library was \$3,321,441 for the year ended December 31, 2011.

2. ECMCC

	Balance 1/1/11	Increases	Decreases	Balance 12/31/11
Capital assets, not being depreciated:				
Construction in progress	\$ 13,184	\$ 74,792	\$ (19,663)	\$ 68,313
Capital assets, being depreciated:				
Land and land improvements	998	322	-	1,320
Buildings and building improvements	226,238	19,787	-	246,025
Fixed equipment	2,109	26	-	2,135
Major moveable equipment	99,553	7,403	-	106,956
Total capital assets - being depreciated	328,898	27,538		356,436
Less accumulated depreciation	(246,351)	(15,383)	-	(261,734)
Total capital assets, being depreciated, net	82,547	12,155	-	94,702
Total ECMCC component unit capital assets	\$ 95,731	\$ 86,947	\$ (19,663)	\$ 163,015

Depreciation expense for ECMCC was \$15,383,000 for the year ended December 31, 2011.

IX – PAYABLES

Payables at year-end of the County's major individual funds and non-major funds in the aggregate are as follows (dollars in thousands):

Governmental Funds	General Fund	ECFSA General	Other Governmental Funds	Total
Accounts payable	\$ 23,324	\$ 3	\$ 11,617	\$ 34,944
Other governments	26,654	-	11	26,665
Health and social service programs and agencies	26,021	-	1,261	27,282
Retained percentages	9	-	1,582	1,591
Salaries & fringes	8,248	-	1,596	9,844
Other	3,033	34	2,437	5,504
Total payables	\$ 87,289	\$ 37	\$ 18,504	\$ 105,830

Proprietary Funds	College 8/31/11	Utility Aggregation Fund	Total
Accounts payable	\$ 1,279	\$ 1,340	\$ 2,619
Fringes benefits payable	7,595	2	7,597
Other	6,325	213	6,538
Total payables	\$ 15,199	\$ 1,555	\$ 16,754

X – RETIREMENT PLANSBackground

The County participates in the New York State and Local Employees' Retirement System ("ERS"). In addition, all faculty and administrators of the College have the option of participating in the New York State Teachers' Retirement System ("TRS") or the Teachers' Insurance and Annuity Association – College Retirement Equities Fund ("TIAA-CREF").

A. New York State and Local Employees' Retirement System

Plan description – This is a cost-sharing multiple-employer retirement system. The ERS provides retirement benefits, as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). As set forth in the NYSRSSL, the Comptroller of the State of New York ("Comptroller") serves as sole trustee and administrative head of the ERS. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the ERS and for the custody and control of their funds. The ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, New York 12244.

Funding policy – The plan is noncontributory except for those employees who joined the ERS after July 27, 1976 who contribute 3% of their salary for the first ten years of membership and employees who joined on or after January 10, 2010. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employer's contributions based on the salaries paid during the ERS's fiscal year ending March 31.

Contributions for the current year and two preceding years were equal to 100 percent of contributions required and were as follows:

Year	Contribution Amount		
	Primary	Library	ECMCC
	Government- ERS	Component Unit - ERS	Component Unit - ERS
2011	\$ 33,906,617	\$ 1,514,901	\$ 22,000,000
2010	27,705,762	1,345,141	16,000,000
2009	20,340,675	999,436	10,100,000

The County's contributions made to the ERS were equal to 100% of the contributions required for each year. The annual payment is due on February 1 of the subsequent year.

B. Teachers' Insurance and Annuity Association - College Retirement Equities Fund

TIAA-CREF is a defined contribution annuity plan that is an optional retirement program ("ORP") authorized by the trustees of the State University of New York. TIAA/CREF provides benefits through annuity contracts and provides retirement and death benefits to those employees who elected to participate in the ORP. Benefits are determined by the amount of individual accumulations and the retirement income option selected. All benefits generally vest after the completion of one year of

service if the employee is retained thereafter. TIAA/CREF is contributory for employees who joined after July 27, 1976, who contribute 3 percent of their salary. For employees enrolled after June 30, 1992, the College contributes 8% of salary for the first seven years of employment and 10% of salary thereafter. For employees enrolled between July 27, 1976 and June 30, 1992, the College contributes 9% of the first \$16,500 in salary and 12% thereafter. Employee contributions are deducted from their salaries and remitted on a current basis to TIAA/CREF.

Contributions made by the College and its employees in the 2011 fiscal year were \$2,503,370 and \$103,054, respectively. The total unpaid balance of this retirement liability at the end of the College's fiscal year was \$105,504.

C. New York State Teachers' Retirement System

The TRS is a cost-sharing multiple-employer defined benefit retirement system. The TRS provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute, and benefits to employees, are governed by the NYSRSSL and New York State Education Law. The TRS issues publicly available financial reports that include financial statements and required supplementary information. The TRS report may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, New York 12211-2395.

Contributions equal to 3% of salary are required of employees, except for those who joined the TRS before July 27, 1976, and for those who have ten or more years of credited service. Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employers to the pension accumulation fund.

The College is required to contribute at an actuarially determined rate. The required pension contributions for the College current fiscal year and two preceding fiscal years were:

Year	College TRS
2011	\$ 843,146
2010	1,020,091
2009	1,118,358

Employer contributions made to the TRS were equal to 100% of the contributions required for each year.

The total unpaid employer balance of the TRS retirement liabilities at the end of the College's fiscal year was \$1,464,042.

D. Summary of Retirement Plan Liabilities (dollars in thousands):

<u>Retirement Plan/ Description</u>	<u>Business-type Activities*</u>
<u>ERS</u>	
Regular	\$ 1,514
Total	1,514
<u>TRS</u>	
Regular	1,464
Total	1,464
<u>TIAA-CREF</u>	
Regular	106
Total Primary Government	\$ 3,084

* The College (August 31, 2011)

The County has recorded the above retirement liabilities as a component of long-term liabilities on the statement of net assets.

XI – CONSTRUCTION COMMITMENTS

The County has a number of active construction projects at December 31, 2011. The amounts spent to date and remaining commitments (encumbrances) presented by major project groupings are as follows (dollars in thousands):

<u>Projects</u>	<u>Spent-to-date</u>	<u>Remaining Commitments</u>
General government buildings, equipment and improvements	\$ 13,979	\$ 12,560
Highways, roads, bridges and equipment	22,085	15,091
Sewers, facilities equipment and improvements	20,670	5,304
Special capital projects	5,648	4,226
ECMC capital projects	157	139
Total	\$ 62,539	\$ 37,320

XII - LONG-TERM LIABILITIES**A. Bonded Indebtedness**

Bonded indebtedness is reported in the government-wide financial statements. The following is a summary of bond transactions of the County for the year ended December 31, 2011 (dollars in thousands):

Purpose (1)	Issue	Maturity	Interest Rate	Balance 1/1/11	Additions	Reductions	Balance 12/31/11	Due Within One Year
Governmental activities general obligation bonds issued by County of Erie:								
Capital	1992	2012	4.25-7.65	\$ 1,470	\$ -	\$ 735	\$ 735	\$ 735
Capital	1993	2013	Zero Coupon	671	-	321	350	175
Capital	1996	2015	0.00-0.00	378	-	73	305	74
Capital	1997	2017	3.75-5.35	265	-	265	-	-
Capital	1997	2012	4.50-5.50	1,980	-	990	990	990
Capital	1998	2017	3.70-5.15	270	-	270	-	-
Capital	1999	2018	0.00-0.00	49	-	6	43	6
Capital	2000	2018	3.80-5.92	115	-	115	-	-
Capital	2001	2031	2.619-5.314	1,610	-	1,610	-	-
Capital	2001	2031	0.00-0.00	3,627	-	150	3,477	153
Capital	2001	2020	2.30-5.00	1,820	-	1,820	-	-
Capital	2001	2021	2.30-5.00	50	-	50	-	-
Capital	2002	2031	1.362-5.082	1,040	-	45	995	45
Capital	2002	2024	2.521-6.181	3,560	-	205	3,355	210
Capital	2002	2031	1.333-5.323	800	-	800	-	-
Capital	2002	2017	3.00-5.00	8,680	-	4,255	4,425	4,425
Capital	2002	2022	3.00-5.00	110	-	55	55	55
Capital	2003	2032	1.031-4.901	1,060	-	35	1,025	35
Capital	2003	2029	2.549-6.259	11,930	-	580	11,350	610
Capital	2003	2032	0.00-0.00	363	-	16	347	16
Capital	2003	2020	4.00-5.25	13,866	-	4,407	9,459	4,611
Capital	2003	2023	2.00-4.75	1,805	-	110	1,695	115
Capital	2003	2032	0.790-4.612	995	-	35	960	35
Capital	2004	2015	2.50-5.25	10,150	-	1,840	8,310	1,935
Capital	2004	2033	1.02-4.63	915	-	30	885	30
Capital	2004	2024	3.25-5.25	51,305	-	32,845	18,460	5,540
Capital	2005	2034	1.56-4.57	2,885	-	90	2,795	90
Capital	2005	2033	2.06-4.13	2,165	-	70	2,095	75
Capital	2005	2020	4.45-5.00	48,800	-	3,880	44,920	4,075
Capital	2005	2035	3.50-5.00	11,055	-	250	10,805	260
Capital	2005	2012	5.50	8,370	-	4,075	4,295	4,295
Refunding	2005	2029	3.50-4.50	44,410	-	3,320	41,090	2,620
Capital	2006	2035	0.00-0.00	1,735	-	70	1,665	70
Capital	2006	2017	3.50-4.00	9,755	-	1,240	8,515	1,285
Capital	2006	2036	3.50-4.25	4,025	-	90	3,935	95
ECMCC settlement	2006	2011	4.93-4.99	8,815	-	8,815	-	-
Capital	2007	2036	3.63-4.79	4,685	-	135	4,550	140
Capital	2010	2023	2.00-4.99	157,995	-	5,640	152,355	9,960
Capital	2010	2039	0.290-4.60	5,589	-	129	5,460	130
Refunding	2010	2020	3.865-21.455	42,165	-	110	42,055	125
Refunding	2010	2022	2.001-5.00	45,845	-	2,255	43,590	3,975
Refunding	2010	2018	0.95-3.13	120	-	15	105	15
Refunding	2011	2018	1.01-3.30	-	650	80	570	85
Capital	2011	2040	0.00-0.00	-	535	18	517	18
Capital & Refunding	2011	2041	0.28-4.95	-	14,505	30	14,475	410
Refunding	2011	2018	2.00-5.00	-	27,690	395	27,295	5
Capital	2011	2023	3.00-5.00	-	16,810	-	16,810	925
Totals carried forward				517,298	60,190	82,370	495,118	48,448

(Continued)

Purpose (1)	Issue	Maturity	Interest Rate	Balance 1/1/11	Additions	Reductions	Balance 12/31/11	Due Within One Year
Totals brought forward				\$ 517,298	\$ 60,190	\$ 82,370	\$ 495,118	\$ 48,448
Less bonds issued by the County to ECFSA (mirror bonds):								
Capital	2010	2023	2.00-4.99	(157,995)	-	(5,640)	(152,355)	(9,960)
Refunding	2010	2020	3.865-21.455	(42,165)	-	(110)	(42,055)	(125)
Refunding	2010	2022	2.001-5.00	(45,845)	-	(2,255)	(43,590)	(3,975)
Refunding	2011	2018	2.00-5.00	-	(27,690)	(395)	(27,295)	(5)
Capital	2011	2023	3.00-5.00	-	(16,810)	-	(16,810)	(925)
Total mirror bonds				(246,005)	(44,500)	(8,400)	(282,105)	(14,990)
Net general obligation bonds issued by County of Erie				271,293	15,690	73,970	213,013	33,458
Governmental activities general obligation bonds issued by ECFSA:								
Capital	2010	2023	2.0-5.0	157,995	-	5,640	152,355	9,960
Refunding	2010	2022	2.0-5.0	45,845	-	120	45,725	125
Refunding	2010	2020	2.25-5.24	42,175	-	2,255	39,920	3,975
Refunding	2011	2018	2.00-5.00	-	27,690	395	27,295	5
Capital	2011	2023	3.00-5.00	-	16,810	-	16,810	925
ECMCC facility	2011	2028	4.00-5.00	-	86,250	-	86,250	-
Total general obligation bonds issued by ECFSA				246,015	130,750	8,410	368,355	14,990
Total general obligation bonds issued								
issued by County of Erie and ECFSA				517,308	146,440	82,380	581,368	48,448
Discount on zero coupon bonds (2)				(47)	27	-	(20)	
Premium on bond issuance				9,884	-	3,728	6,156	
Premium on bond issuance-ECFSA				24,861	17,496	5,235	37,122	
Deferred amount on refunding				(5,538)	(2,047)	(239)	(7,346)	
Total County of Erie and ECFSA Bonds payable-net				546,468	161,916	91,104	617,280	48,448
Bonds issued by ETASC: (3)								
Tobacco refunding	2005	varies	varies	268,980	-	1,805	267,175	-
Subordinate CABs	2005	varies	varies	32,870	-	-	32,870	-
Subordinate CABs	2006	varies	varies	17,695	-	-	17,695	-
Subordinate CABs	2005-06	varies	varies	17,805	7,460	-	25,265	-
Subtotal Bonds issued by ETASC				337,350	7,460	1,805	343,005	-
Discount on ETASC bonds				(9,827)	-	(56)	(9,771)	
Discount on ETASC subordinate CABs				(1,548)	-	(15)	(1,533)	
Deferred amount on refunding-ETASC				(19,599)	-	(684)	(18,915)	
Deferred amount on refunding-ETASC subordinate CABs				(2,253)	-	(79)	(2,174)	
Total ETASC Bonds payable-net				304,123	7,460	971	310,612	-
Governmental activities bonds payable for financial statement purposes				\$ 850,591	\$ 169,376	\$ 92,075	\$ 927,892	\$ 48,448

(Concluded)

- 1) Capital—Capital acquisition and construction.
- 2) Amount of unamortized discount on zero coupon bonds at issue date was \$3,347. Of this amount, \$3,300 and \$27 have been amortized in the prior years and the current year, respectively.
- 3) Refer to discussion within Note XII(B) regarding outstanding ETASC bonds payable, including Capital Appreciation Bonds (CABs).

B. Erie Tobacco Asset Securitization Corporation (a Blended Component Unit)

In 2000, ETASC issued \$246,325,000 of Tobacco Settlement Asset-Backed Bonds, Series 2000 pursuant to an indenture dated as of September 1, 2000 (the “Indenture”). The \$246,325,000 bond issuance was comprised of \$196,985,000 Tobacco Settlement Asset-Backed Bonds Series 2000A and \$49,340,000 Tobacco Settlement Asset-Backed Bonds Series 2000B. The net proceeds of the Series 2000 Bonds were used to purchase from the County all of the County’s right, title and interest to Tobacco Settlement Revenues (“TSR”) to which the County would otherwise be entitled under the Master Settlement Agreement (“MSA”) and Consent Decree and Final Judgment (the “Decree”).

On August 15, 2005, ETASC issued \$318,834,680 in Tobacco Settlement Asset-Backed Bonds (series 2005A, E) and Capital Appreciation Bonds (“CABs”) (Series 2005B, C, D) with interest rates ranging from 5.0% to 6.75% to advance refund \$239,060,000 of outstanding Series 2000 Tobacco Settlement Asset-Backed bonds bearing interest rates ranging from 5.0% to 6.5% originally issued in 2000. The net proceeds amounted to \$305,330,026 after original issuance discount and payment of \$13,504,654 for underwriting fees, insurance, and other issuance costs, of which \$267,037,311 was used to fund an irrevocable trust to defease the remaining original bonds. This transaction enabled the ETASC to release \$55,231,709 in previously restricted funds for debt service and trapping events to the County.

In connection with this bond issuance, ETASC entered into a forward purchase agreement and an effective swap of variable market rate returns with a fixed rate return that will expire by its terms on the final maturity of the asset-backed bonds on June 1, 2055. ETASC entered into this forward purchase agreement to facilitate investment of the monies in the Debt Service Reserve Fund while the 2005 ETASC bonds are outstanding.

ETASC has evaluated the forward purchase agreement using the consistent critical terms method and deemed it to be effective. As of December 31, 2011, the notional amount of the agreement totals \$19,218,750, the fair value is \$5,041,410, and net cash flows during the year totaled \$665,879.

On September 15, 2005, ETASC entered into an agreement with the bondholders to replace the government securities in the irrevocable trust with government agency securities. This transaction generated a savings of \$2,802,806. Of this, \$1,331,893 was transferred to the County and the remainder less costs of sale was paid to the bondholders for their concessions.

On January 5, 2006, ETASC issued \$17,694,720 of Tobacco Settlement Asset-Backed CABs, Series 2006A with an interest rate of 7.65%. ETASC entered into a purchase and sale agreement with the County on January 1, 2006, in which ETASC purchased the County’s sole undivided beneficial interest in and to the trust established by ETASC pursuant to the Declaration and Agreement of Trust dated September 1, 2000 between ETASC and the Wilmington Trust Company (“2000 Residential Trust”), in its capacity as trustee, including the County’s right to receive residual tobacco settlement revenues payable to the County, as sole beneficiary of the 2000 Residential Trust. The net proceeds of \$15,638,465 were transferred to the County’s General Fund.

The payment of the Series 2005 and Series 2006 Bonds is dependent on the receipt of TSRs. The amount of TSRs actually collected is dependent on many factors including cigarette consumption and the continued operations of the participating cigarette manufacturers in the MSA. Such bonds are secured by and payable solely from TSRs and investment earnings pledged under the Indenture and amounts established and held in accordance with the Indenture, and are not legal obligations of the County. ETASC has no financial assets other than the collections and reserves and amounts held in the other funds and accounts established under the Indenture.

ETASC has covenanted to apply 100% of all surplus revenues, (defined as revenues which are in excess of Indenture requirements for the funding of operating expenses and deposits in the Debt Service account maintained for the funding of interest, principal and other items) to the special mandatory par redemption (“Turbo Redemptions”) of Series 2005 Bonds in order of their maturity and then to the Series 2006A Bonds to the extent that there exists excess funds. Any such surplus revenues shall be applied on each distribution date beginning on June 1, 2006.

Interest on the Series 2005A and E Bonds are payable each June 1 and December 1. The 2005 Series B, C and D and the Series 2006A are subordinate CABs and accrue interest throughout the life of the bonds but is not payable until bond maturity. Future interest accretion has been recorded as bond discount and amortized as the current interest accretes. The accreted interest on the Subordinate CABs is reflected within the Subordinate CABs payable liability. Series 2005B, C, and D CABs are subject to redemption at the option of ETASC beginning in years after 2016. The Series 2006A CABs may be redeemed after May 31, 2017.

Details of ETASC's long-term debt as of December 31, 2011 are as follows:

		\$318,834,680 Term Bond		
Issue Amount	Rate	Description	Projected Final Turbo Redemption Date	
\$ 30,330,000	5.000%	Series 2005A Bonds Due June 1, 2031 Semi-annual interest only payments through maturity, may be redeemed at the option of the ETASC at anytime in whole or in part after June 1, 2015	June 1, 2031	
\$ 74,685,000	5.000%	Series 2005A Bonds Due June 1, 2038 Semi-annual interest only payments through maturity, may be redeemed at the option of the ETASC at anytime in whole or in part after June 1, 2015	June 1, 2038	
\$ 111,480,000	5.000%	Series 2005A Bonds Due June 1, 2045 Semi-annual interest only payments through maturity, may be redeemed at the option of the ETASC at anytime in whole or in part after June 1, 2015	June 1, 2045	
\$ 9,163,000	5.750%	Series 2005B Bonds Due June 1, 2047 Semi-annual interest accrued but not payable until maturity, subject to redemption at the option of ETASC anytime after June 1, 2015 at accreted values as follows: June 1, 2015 through May 31, 2016, 102%; June 1, 2016 through May 31, 2017, 101%; June 1, 2017 and thereafter, 100%	June 1, 2047	
\$ 12,565,080	6.250%	Series 2005C Bonds Due June 1, 2050 Semi-annual interest accrued but not payable until maturity, subject to redemption at the option of ETASC anytime after June 1, 2015 at accreted values as follows: June 1, 2015 through May 31, 2016, 102%; June 1, 2016 through May 31, 2017, 101%; June 1, 2017 and thereafter, 100%	June 1, 2050	
\$ 11,141,600	6.750%	Series 2005D Bonds Due June 1, 2055 Semi-annual interest accrued but not payable until maturity, subject to redemption at the option of ETASC anytime after June 1, 2015 at accreted values as follows: June 1, 2015 through May 31, 2016, 102%; June 1, 2016 through May 31, 2017, 101%; June 1, 2017 and thereafter, 100%	June 1, 2055	
\$ 50,680,000	6.000%	Series 2005E Taxable Bonds Due June 1, 2028 Semi-annual interest only payments through maturity, may be redeemed at the option of the ETASC at anytime in whole or in part after June 1, 2015	June 1, 2028	

		\$17,694,720 Term Bond	
Issue Amount	Rate	Description	Projected Final Turbo Redemption Date
\$ 17,694,720	7.600%	Series 2006A Taxable Bonds Due June 1, 2060 Semi-annual interest accrued but not payable until maturity, subordinate to the Series 2005 A-E Bonds, subject to redemption at the option of the ETASC anytime after June 1, 2016 at accrued values as follows: June 1, 2016 through May 31, 2017, 102%; June 1, 2017 through May 31, 2018, 101%, thereafter 100%	June 1, 2060

Changes in ETASC bonded indebtedness for the year ended December 31, 2011 were as follows (dollars in thousands):

	Tobacco Settlement Bonds	Subordinate CABs	Total
Bonds payable at January 1, 2011	\$ 268,980	\$ 68,370	\$ 337,350
Principal payments during 2011	(1,805)	-	\$ (1,805)
Additions and annual net interest accretion	-	7,460	7,460
Bonds payable at December 31, 2011	<u>\$ 267,175</u>	<u>\$ 75,830</u>	<u>\$ 343,005</u>

The amount reflected in the statement of net assets for ETASC's bonds payable is net of unamortized discount on the sale of bonds of \$11,303,505 and loss on defeasance of \$21,088,536.

The ETASC's debt service requirements for the Series 2005A and 2005E bonds as of December 31, 2011 are as follows (dollars in thousands):

Twelve months ended December 31:	Principal	Interest	Total Debt Service
2012	\$ -	\$ 13,866	\$ 13,866
2013	-	13,866	13,866
2014	-	13,866	13,866
2015	-	13,866	13,866
2016	-	13,866	13,866
2017-2021	-	69,328	69,328
2022-2026	-	69,328	69,328
2027-2031	81,010	57,927	138,937
2032-2036	-	46,541	46,541
2037-2041	74,685	33,471	108,156
2042-2046	111,480	19,509	130,989
	<u>\$ 267,175</u>	<u>\$ 365,434</u>	<u>\$ 632,609</u>

C. Erie County Medical Center Corporation (a Discretely Presented Component Unit)

Long-term Debt – The following is a summary of long-term bonded debt at December 31, 2011:

Erie County—Guaranteed Senior Revenue Bonds,
Series 2004 (interest of 4.1% to 5.7%) \$ 94,900,000

The Series 2004 bonds are secured by a pledge of the gross receipts of ECMCC and amounts on deposit in certain debt service reserve funds. To the extent that the debt service reserve funds fall below their requirements, the County has agreed to restore such accounts to their requirement.

Pursuant to a Guaranty Agreement, the County has unconditionally guaranteed to ECMCC the punctual payment of the principal, interest and redemption premium, if any, on the Series 2004 Bonds, as the same shall become due and payable, and has pledged the faith and credit of the County for the performance of such guaranty. A municipal bond insurance policy has been purchased by ECMCC to guarantee all debt service payments in case of default by ECMCC and the County.

The Series 2004 Bonds require ECMCC to make monthly payments to certain debt service accounts for the semiannual payment of interest and the annual payment of principal (principal payments commenced November 1, 2009).

D. Other Long-Term Liabilities

In addition to bonded indebtedness, the County incurs a variety of other long-term liabilities. Descriptions of these liabilities follow:

1. Due to Retirement Systems

As further explained in Note X, retirement liabilities of the primary government at December 31, 2011 for amounts due in 2012 and future years are reported in the government-wide financial statements as follows (dollars in thousands):

	<u>Business-type Activities*</u>
Retirement liability outstanding at year-end	\$ 3,084
Less: Due within one year	<u>2,833</u>
Due in more than one year	<u>\$ 251</u>

* The College (August 31, 2011)

The County has recorded the above retirement liabilities as long-term liabilities on the statement of net assets.

2. Compensated Absences

The value recorded in the government-wide financial statements at December 31, 2011, for governmental activities is \$22,594,503 classified as a long-term liability in the accompanying financial statements, which includes \$13,149,048 due within one year. The following governmental funds have been used in prior years to liquidate this liability: General Fund, the Road, Sewer, Grants and Community Development Special Revenue Funds.

Compensated absences of \$4,476,435 have been reported for business-type activities, classified as fringe benefits payable, on the fund financial statements, which includes \$160,000 due within one year.

Compensated absences of the Library component unit totaling \$1,606,593 have been reported as a long-term liability, which includes \$830,159 due within one year. Compensated absences of the ECMCC component unit totaling \$9,006,000 have been reported as an accrued liability.

3. Judgments and Claims

As further explained in Note XV, the County is self-insured. Liabilities are established for workers' compensation, general and malpractice claims in accordance with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*. Estimated long-term contingent loss liabilities of governmental fund types total \$60,833,622 and have been reported as long-term liabilities in the government-wide financial statements.

Also, as further explained in Notes XII (E) (4) and XV, ECMCC is self-insured and has recorded approximately \$21,400,000, \$23,300,000 and \$3,001,000 for the long-term portions of medical malpractice, worker's compensation and other miscellaneous liability related exposures, respectively.

4. Other Post-Employment Benefits (OPEB) – Health Insurance

In applying the requirements of GASB Statement No. 45, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, (adopted during the year ended December 31, 2007), the County recognizes the cost of post-employment healthcare in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the County's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, and commenced with the 2007 liability.

Plan Description – The County provides continuation of medical insurance coverage to employees if they have been continuously employed by the County for the equivalent of at least five years at the time of retirement. The obligation of the County to contribute to the cost of these benefits has been established pursuant to legislative resolution and various collective bargaining agreements. The retiree and his or her beneficiaries receive this coverage for the life of the retiree. Healthcare benefits for non-union employees are similar to those of union employees. The retiree's share of premium costs in most instances range from 0% to 50% depending on the employee group, length of service and year of retirement.

Funding Policy – The County currently pays for post-employment health care benefits on a pay-as-you-go basis, primarily from the General Fund (89%). The remainder is allocated to the Road, Sewer, Grants and Community Development Special Revenue Funds. These financial statements assume that pay-as-you-go funding will continue.

Annual Other Post-employment Benefit Cost – For the fiscal year ended December 31, 2011, the County's annual OPEB cost (expense) of \$88,775,357 is equal to the Annual Required Contribution (ARC), which is \$95,107,334 minus certain adjustments which totaled \$6,331,977. Those adjustments were: interest on the net OPEB obligation, adjustment to the ARC and other adjustments for certain data related to the actuarial

assessment at January 1, 2010, which were amortized over one year. Considering the annual expense as well as payments for current health insurance premiums, which totaled \$25,122,427 for retirees and their beneficiaries, the result was an increase in the net OPEB obligation of \$63,652,930 for the year ended December 31, 2011.

Annual OPEB Cost and Net OPEB Obligation (dollars in thousands)

	Governmental Activities	Business-type Activities *	Primary Government Total
Actuarial accrued liability (AAL)	\$ 786,122	\$ 130,506	\$ 916,628
Unfunded actuarial accrued liability (UAAL)	786,122	130,506	916,628
Normal cost at beginning of year	32,740	6,356	39,096
Amortization factor based on 30 years	17.40	17.40	
Annual covered payroll	207,248	53,737	260,985
UAAL as a percentage of covered payroll	379.32%	242.86%	351.22%

**Level Dollar Amortization
Calculation of ARC under Projected Unit Credit Method**

ARC normal cost with interest to end of year	\$ 32,740	\$ 6,356	\$ 39,096
(UAAL) over 30 years with interest at end of year	48,267	7,744	56,011
Annual required contribution (ARC)	81,007	14,100	95,107
Interest on net OPEB obligation	7,940	1,627	9,567
Other adjustment	-	(2,559)	(2,559)
Adjustment to ARC	(11,071)	(2,269)	(13,340)
Annual OPEB cost (expense)	77,876	10,899	88,775
Contribution for fiscal year ended December 31, 2011	(20,672)	(4,450)	(25,122)
Increase in net OPEB obligation	57,204	6,449	63,653
Net OPEB obligation December 31, 2010	184,662	40,408	225,070
Net OPEB obligation December 31, 2011	\$ 241,866	\$ 46,857	\$ 288,723
Percent of annual OPEB cost contributed	26.54%	33.07%	27.51%

* The College (August 31, 2011)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal years ended December 31, 2011 and the two preceding years were as follows (dollars in thousands):

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
12/31/2011	\$ 88,775	27.51%	\$ 288,723
12/31/2010	90,049	27.38%	225,070
12/31/2009	77,366	27.84%	159,675

Funded Status and Funding Progress – The OPEB plan was unfunded, resulting in an unfunded accrued liability (UAAL) of \$786,121,731 for governmental activities and \$130,506,438 for business-type activities as of the most recent actuarial valuation date of January 1, 2010.

The County's schedule of funding progress is presented below (dollars in thousands):

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability ("AAL")	Unfunded AAL ("UAAL")	Funded Ratio	Covered Payroll	Ratio of UAAL to Covered Payroll
1/1/2010 . . .	\$ -	\$ 879,200	\$ 879,200	- %	\$ 279,809	314.21%
1/1/2008 . . .	-	748,175	748,175	- %	256,543	291.64%
1/1/2006 . . .	-	736,192	736,192	- %	243,332	302.55%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the employer and the plan members) and on the historical pattern of cost sharing between the employer and plan members at that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Included coverages are "experience-rated" and annual premiums for experience-rated coverages were used as a proxy for claims costs with age adjustments for pre-65 and post-65 participants. The unfunded actuarial accrued liability is being amortized over 30 years on a level dollar open basis.

In the January 1, 2010 actuarial valuation, the liabilities were computed using the projected unit credit method. The actuarial assumptions utilized an inflation rate of 3.25% and a 4.30% investment rate of return. The latter rate is based on the projected long-term earning rate of the assets expected to be available to pay benefits. Because the County does not currently segregate funding for these benefits, the rate selected is the expected return on the County's assets. The valuation assumes healthcare cost trends as follows: pre-65 medical, 9.00%; post-65 non-Medicare Advantage ("MA") medical, 8.50%; post 65 MA, 30%; and prescription, 8.5%. Healthcare trends are reduced by decrements to reach a rate of 5.00% in 2018.

Medical Reimbursements – The County's Medicare Part D prescription drug subsidy, which reduces the cost of retiree healthcare premiums, is accrued as revenue only in the current year. Projected subsidies for future years cannot be recognized as a reduction to the actuarial accrued liability.

5. Bond Anticipation Notes

During the year ended December 31, 2011, all County bond anticipation notes, including \$500,650 reported as long-term in the prior year, were refinanced with general obligation bonds.

E. Summary of Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities for the year ended December 31, 2011 (dollars in thousands):

1. Governmental Activities

	Balance 1/1/11	Additions	Reductions	Balance 12/31/11	Due Within One Year
Bonds payable for financial statement purposes	\$ 850,591	\$ 169,376 ⁽¹⁾	\$ 92,075	\$ 927,892	\$ 48,448
Compensated absences	22,311	19,359	19,075	22,595	13,149
Judgments and claims	57,728	20,183	17,077	60,834	12,768
OPEB liability	184,662	88,947	31,743	241,866	-
Bond anticipation notes	501	-	501	-	-
Governmental activities long-term liabilities	<u>\$1,115,793</u>	<u>\$ 297,865</u>	<u>\$ 160,471</u>	<u>\$ 1,253,187</u>	<u>\$ 74,365</u>

(1) Includes \$27 representing portion of zero coupon bonds discount amortized in current year; remaining unamortized discount is \$20.

The general fund or applicable special revenue funds are the governmental funds that generally have been used in prior years to liquidate compensated absences, judgments and claims and other post-employment benefit liabilities.

2. Business-Type Activities*

	Balance 9/1/10	Additions	Reductions	Balance 8/31/11	Due Within One Year
Retirement liabilities	\$ 2,247	\$ 6,592	\$ 5,721	\$ 3,118 ⁽¹⁾	\$ 2,843 ⁽¹⁾
Compensated absences and fringe benefits	4,426	522	471	4,477	160
OPEB liability	40,408	15,728	9,279	46,857	-
Business-type activities Long-term liabilities	<u>\$ 47,081</u>	<u>\$ 22,842</u>	<u>\$ 15,471</u>	<u>\$ 54,452</u>	<u>\$ 3,003</u>

* The College (August 31, 2011)

(1) Includes \$34 of Retirement Incentive Wages, of which \$10 is due within one year.

3. Library Component Unit

	Balance 1/1/11	Additions	Reductions	Balance 12/31/11	Due Within One Year
Compensated absences	\$ 1,696	\$ 950	\$ 1,039	\$ 1,607	\$ 830
OPEB Liabilities	11,215	5,206	1,320	15,101	-
Library Component Unit					
Long-term liabilities	<u>\$ 12,911</u>	<u>\$ 6,156</u>	<u>\$ 2,359</u>	<u>\$ 16,708</u>	<u>\$ 830</u>

4. ECMCC Component Unit

	Balance 1/1/11	Additions	Reductions	Balance 12/31/11	Due Within One Year
Bonds payable for financial statement purposes	\$ 97,150	\$ -	\$ 2,250	\$ 94,900	\$ 2,350
Long-term loan (1)	-	96,864	225	96,639	-
Judgments and claims (2).	38,850	15,951	7,100	47,701	-
OPEB liability	74,979	22,584	8,997	88,566	-
ECMCC Component Unit					
Long-term liabilities	<u>\$ 210,979</u>	<u>\$ 135,399</u>	<u>\$ 18,572</u>	<u>\$ 327,806</u>	<u>\$ 2,350</u>

(1) Refer to discussion within Note XIV(B) regarding long-term loan due to primary government.

(2) Refer to discussions within Notes XII(D)(3) and XV(A) regarding judgments and claims of ECMCC.

Additional judgments and claims liabilities for worker's compensation and medical malpractice have been recorded by ECMCC as accrued liabilities in the amounts of \$6,000,000 and \$1,500,000, respectively.

F. Maturity Schedules (dollars in thousands)**1. Remaining Annual Maturities of Long-Term Liabilities (by Debt Type) – Primary Government**

Year	Total	Bonds	Retirement	Compensated Absences	Judgments and Claims	OPEB
2012	\$ 64,600	\$ 48,448	\$ 2,843	\$ 13,309	\$ -	\$ -
2013	48,114	47,839	275	-	-	-
2014	48,715	48,715	-	-	-	-
2015	49,778	49,778	-	-	-	-
2016	48,782	48,782	-	-	-	-
2017-2021 ...	202,315	202,315	-	-	-	-
2022-2026 ...	92,179	92,179	-	-	-	-
2027-2031 ...	110,905	110,905	-	-	-	-
2032-2036 ...	9,881	9,881	-	-	-	-
2037-2041 ...	78,221	78,221	-	-	-	-
2042-2046 ...	111,480	111,480	-	-	-	-
2047-2051 ...	21,728	21,728	-	-	-	-
2052-2056 ...	11,142	11,142	-	-	-	-
2057-2060 ...	17,695	17,695	-	-	-	-
Various (1)	388,585	25,265	-	13,763	60,834	288,723
	<u>1,304,120</u>	<u>924,373</u>	<u>\$ 3,118</u>	<u>\$ 27,072</u>	<u>\$ 60,834</u>	<u>\$ 288,723</u>
	(20)	(20)	Remaining unamortized discount on zero coupon bonds			
	(11,304)	(11,304)	Discount on ETASC bonds			
	6,156	6,156	Remaining unamortized premium of bond issuance			
	37,122	37,122	Remaining unamortized premium of bond issuance - ECFS			
	(7,346)	(7,346)	Remaining unamortized deferred amount on refunding			
	(21,089)	(21,089)	Deferred amount on refunding - ETASC			
	<u>\$ 1,307,639</u>	<u>\$ 927,892</u>	Long-term liabilities for financial statement purposes			

(1) Payment of Subordinate CABs, compensated absences, judgments and claims, and OPEB liability are dependent upon many factors; therefore, timing of future payments is not readily determinable.

2. Annual Interest Payments Due on Serial Bonds

Year	Primary Gov't	Component Unit ECMCC
2012	\$ 41,469	\$ 5,279
2013	37,722	5,167
2014	35,603	5,046
2015	33,527	4,918
2016	31,370	4,769
2017-2021	124,984	21,302
2022-2026	88,882	16,121
2027-2031	63,737	9,146
2032-2036	48,523	1,212
2037-2041	33,864	-
2042-2046	19,509	-
Totals ...	<u>\$ 559,190</u>	<u>\$ 72,960</u>

3. Principal and Interest Payments Due on County Mirror Bonds to ECFS

Year	Principal	Interest
2012	\$ 14,990	\$ 12,822
2013	18,905	12,022
2014	23,890	11,108
2015	31,115	9,971
2016	32,420	8,557
2017-2021	125,580	22,208
2022-2026	35,205	1,859
Totals ...	<u>\$ 282,105</u>	<u>\$ 78,547</u>

4. Remaining Annual Maturities of Long-Term Liabilities - Library Component Unit

Year	Total	Compensated Absences	OPEB
2012	\$ 830	\$ 830	\$ -
Various ⁽¹⁾	15,878	777	15,101
Totals ...	<u>\$ 16,708</u>	<u>\$ 1,607</u>	<u>\$ 15,101</u>

(1) Payment of compensated absences and OPEB liability is dependent on many factors; therefore, timing of future payments is not readily determinable.

5. Remaining Annual Maturities of Long-Term Liabilities - ECMCC Component Unit

Year	Total	Serial Bonds	Judgments and Claims	OPEB
2012	\$ 2,350	\$ 2,350	\$ -	\$ -
2013	2,465	2,465	-	-
2014	2,585	2,585	-	-
2015	2,710	2,710	-	-
2016	2,860	2,860	-	-
2017-2021	16,850	16,850	-	-
2022-2026	22,030	22,030	-	-
2027-2031	29,000	29,000	-	-
2032-2034	14,050	14,050	-	-
Various*	136,267	-	47,701	88,566
Totals ...	<u>\$ 231,167</u>	<u>\$ 94,900</u>	<u>\$ 47,701</u>	<u>\$ 88,566</u>

*Payment of judgments and claims and OPEB liability is dependent on many factors; therefore, timing of future payments is not readily determinable.

G. Permanent Financing Requirements

Under New York State statutes, permanent bonding of general County improvements must take place within five years of the date of initial financing. Specially assessed improvements, (e.g., sewer), have no limitation as to their period of temporary financing, except that a three-year limitation exists where such financing has been obtained through the New York State Environmental Facilities Corporation. The County has permanently financed all significant indebtedness subject to this permanent financing statute.

H. Constitutional Debt Limit

The County constitutional debt limit at December 31, 2011 is computed as follows (dollars in thousands):

Five-year average full valuation of taxable real estate (2007-2011)	<u>\$ 44,037,313</u>
Debt limit @ 7%	\$ 3,082,612
Net indebtedness (after statutory exclusions)	<u>511,592 *</u>
Net debt contracting margin	<u>\$ 2,571,020</u>
Percentage of debt contracting Power exhausted	<u>16.60%</u>

*Net indebtedness includes general obligation bonds of \$590,017,453 (excludes ETASC bonds of \$343,004,793 and includes ECMCC bond guaranty of \$94,900,000) less sewer bonds for self-supporting sewer districts of \$78,425,649.

I. Operating Leases

Operating lease obligations are primarily for rental of space. Lease expenditures/expenses for the year were approximately \$5,941,000 for the primary government and \$2,000,000 for the ECMCC component unit. The future minimum rental payments required for non-cancelable operating leases are (dollars in thousands):

<u>Fiscal Year</u>	<u>Primary Government</u>	<u>ECMCC Component Unit</u>
2012	\$ 3,017	\$ 702
2013	1,878	676
2014	1,133	429
2015	789	321
2016	470	95
Totals . . .	<u>\$ 7,287</u>	<u>\$ 2,223</u>

J. Defeasance

In February 2011, the County issued \$650,000 of general obligation serial bonds that were purchased by the New York State Environmental Facilities Corporation ("EFC"). The proceeds, along with remaining cash proceeds of the refunded bonds, were used to advance refund \$650,000 of outstanding 1997, 1998 and 2000 bonds that had been sold to EFC. The refunded bonds carry interest rates of 4.85% - 5.92%, depending on maturity date, and are scheduled to mature in the years 2011 through 2018. The interest rates on the refunding bonds are 0.81% - 3.30%, and they mature from June 2011 to June 2018.

The effect of the advance refunding transaction is a decrease in total debt service payments of \$67,211 and an economic gain of \$34,607. The economic gain is the difference between the present values of the old and new debt service payments.

In June 2011, the County issued \$2,355,000 of general obligation serial bonds that were purchased by the EFC. The proceeds, along with remaining cash proceeds of the refunded bonds, were used to advance refund \$2,355,000 of outstanding 2001 and 2002 bonds that had been sold to EFC. The refunded bonds carry interest rates of 4% - 5.3%, depending on maturity date, and are scheduled to mature in the years 2011 through 2031. The interest rates on the refunding bonds are 0.79% - 4.95%, and they mature from October 2011 to October 2031.

The effect of the advance refunding transaction is an increase in total debt service payments of \$302,678 and an economic gain of \$181,360. The economic gain is the difference between the present values of the old and new debt service payments.

In August 2011, the County issued \$27,690,000 in general obligation bonds to advance refund \$27,575,000 of outstanding bonds. The net proceeds of \$31,463,385 were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased and the liability for those bonds has been removed from the government-wide statement of net assets. At December 31, 2011, \$27,575,000 of the defeased debt was still outstanding.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$651,622. This difference, reported in the accompanying financial statements as a deduction from bonds payable, is being charged to operations through the year 2018. The County completed the advance refunding to reduce its total debt service payments over the next 8 years by \$1,129,150 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$1,058,144.

In 2005 and 2010, the County defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust with an escrow agent to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the County's financial statements. On December 31, 2011, \$128,385,000 of outstanding bonds (excluding any called bonds) are considered defeased.

XIII - SHORT-TERM DEBT

Short-term debt of the County may include revenue, tax, and/or bond anticipation notes. These notes are reported as a fund liability in the fund receiving the proceeds in accordance with the criteria set forth in Financial Accounting Standards Board ("FASB") Accounting Standards Codification 470.10, *Debt*, because legal steps have not been taken to refinance the notes on a long-term basis.

The following is a summary of changes in the County's short-term debt for the year ended December 31, 2011 (dollars in thousands):

Description	Balance 1/1/11	Issued	Redeemed	Balance 12/31/11
Bond anticipation notes-Sewer	\$ 5,256	\$ 2,077	\$ 7,333	\$ -
Revenue anticipation notes	20,000	-	20,000	-
Bond anticipation notes-ECFSA	44,815	87,405	44,815	87,405
Total	<u>\$ 70,071</u>	<u>\$ 89,482</u>	<u>\$ 72,148</u>	<u>\$ 87,405</u>

On October 6, 2011 The ECFSA issued a BAN totaling \$87,405,000 with an interest rate of 0.46%. On the same date, the ECFSA paid the County \$88,000,000 for the County's Revenue Anticipation Notes ("RAN"). The RAN matures on June 29, 2012 with an interest rate of 0.65%. The RAN is reported as an interfund payable of the County's general fund.

The RAN was issued in anticipation of the receipt of moneys that will become due during the current fiscal year from state and federal governments.

The County issued non-interest bearing bond anticipation notes in the amount of \$2,077,595 on February 10, 2011 that were purchased by the New York State Environmental Facilities Corporation. On June 1, 2011 all bond anticipation notes outstanding in the amount of \$7,198,128 were refinanced on a long-term basis.

XIV - INTERFUND TRANSACTIONS**A. Interfund Receivables and Payables**

Interfund receivables and payables of the County at December 31, 2011, and the College at August 31, 2011, consisted of the following (dollars in thousands):

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	ECFSA	\$ 50,469
	Nonmajor Governmental Funds	30,153
	College	2,647
		<u>83,269</u>
ECFSA	General	<u>88,000</u>
Nonmajor Governmental Funds	ECFSA	1,569
	Nonmajor Governmental Funds	19,581
		<u>21,150</u>
Nonmajor Proprietary Fund	College	<u>460</u>
College	General Fund	209
	Nonmajor Government Funds	1,800
		<u>2,009</u>
Total receivables		194,888
Less: timing differences		<u>(2,979)</u>
Total payables		<u>\$ 191,909</u>

Interfund receivables exceed interfund payables by \$2,978,815. This difference represents interfund receivables in the amounts of \$978,815 and \$2,000,000 recorded by the County and the College respectively that are not reflected as interfund payables in the corresponding balance sheets because of the difference between the County and the College fiscal year end.

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

B. Due To/From Component Unit and Primary Government

Amounts due between the Component Units and the Primary Government at December 31, 2011, consisted of the following (dollars in thousands):

<u>Receivable Entity</u>	<u>Payable Entity</u>	<u>Amount</u>
Primary Government-General Fund	ECMCC Component Unit	<u>\$ 112,637</u>
Primary Government-Nonmajor Proprietary Fund	ECMCC Component Unit	<u>\$ 601</u>
ECMCC Component Unit	Primary Government-General Fund	<u>\$ 5,288</u>
Library Component Unit	Primary Government - ECFSA General Fund	<u>\$ 356</u>

During the year, the ECFSA issued serial bonds in the amount of \$86,250,000 to assist ECMCC in the construction of a new residential health care facility. Loan agreements were executed whereby the ECFSA loaned the proceeds and net premium of \$10,614,413 to the County, who in turn loaned the monies to ECMCC. Although the amortization schedules on the bonds and the loan are approximately the same in total, the principal and interest components vary. On a monthly basis, ECMCC pays the County directly, while the ECFSA withholds sales tax revenue that otherwise would be transferred to the County. The ECFSA retains these monies until the semi-annual debt service on the bonds are due. Principal and interest payments on long-term obligations between the ECFSA and the County are reported as transfers in and transfers out in the fund financial statements.

Principal payments received from ECMCC during 2011 totaling \$225,000 are recorded within miscellaneous revenues in the County's debt service fund and eliminated in the government-wide statements. The remaining amount due from ECMCC in the amount of \$96,639,413 is reported on the government-wide financial statements only. This balance is shown as a reconciling item on the Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Assets.

The remaining principal and interest payments on ECMCC's long-term loan payable to the County are as follows (dollars in thousands):

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 1,899	\$ 3,584	\$ 5,483
2013	4,471	3,468	7,939
2014	4,641	3,298	7,939
2015	4,817	3,121	7,938
2016	5,001	2,938	7,939
2017-2021	28,007	11,686	39,693
2022-2026	33,758	5,935	39,693
2027-2028	14,045	509	14,554
Totals	<u>\$ 96,639</u>	<u>\$34,539</u>	<u>\$131,178</u>

In 2011, a long-term amount due to ECMCC from the County for future capital projects in the amount of \$1,011,000 was written off by ECMCC because the projects were never initiated. This amount is reflected in the Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities.

C. Interfund Transfers

Interfund transfers for the County for the year ended December 31, 2011, and the College for the year ended August 31, 2011, consisted of the following (dollars in thousands):

<u>Transfers Out</u>	<u>Transfers In</u>	<u>Amount</u>	<u>Purpose - provide financial resources:</u>
General Fund	Nonmajor Governmental Funds	\$ 3,580	For the local share of grant programs
	Nonmajor Governmental Funds	63,982	For general debt service
	Nonmajor Governmental Funds	7,601	To support various capital projects
	Nonmajor Governmental Funds	12,847	For highway improvements
	Nonmajor Governmental Funds	2,557	To support E-911 operations
	College	15,629	To support College operations
	ECFSA	351	For short-term debt
	ETCC	323	To support ETCC operations
		<u>106,870</u>	
ECFSA	General Fund	388,038	For general operations from sales tax receipts
	General Fund	48	For general operations
	Nonmajor Governmental Funds	31,590	For general debt service
	Nonmajor Governmental Funds	2,260	For grant programs
	Nonmajor Governmental Funds	115,598	To support various capital projects
		<u>537,534</u>	
Nonmajor Governmental Funds	Nonmajor Governmental Funds	14,780	To support various capital projects
	Nonmajor Governmental Funds	4,371	For sewer debt service
	Nonmajor Governmental Funds	616	For general debt service
	ECFSA	19,449	For ECFSA debt service
	Nonmajor Governmental Funds	200	For ETASC debt service
	College	1,800	For movable equipment
		<u>41,216</u>	
Total Transfers		<u>\$ 685,620</u>	

XV - CONTINGENCIES

A. Self-Insurance Programs

The County is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; business interruption; errors or omissions; injuries to employees; and natural disasters. The County assumes the liability for risks relating to property damage, personal injury liability, medical malpractice and workers' compensation. The County has also elected to purchase some minor policies from commercial insurers to provide for items such as comprehensive crime and boiler/machinery coverage, as well as protection of valuable papers and records; settled claims have not exceeded commercial coverage in any of the past three fiscal years.

Loss contingency liabilities arising from operations of the College are recorded in accordance with GASB 10 by the County and are reported in full within governmental activities in the government-wide financial statements and in the General Fund when payment is due. They are only recognized as a College liability when invoiced from the County.

Judgments and claims are recognized as liabilities in the government-wide financial statements when it is probable that an asset has been impaired or a liability has been incurred and the amount of the loss can be reasonably estimated. These liabilities include an estimate of claims that have been incurred but not reported, and the effects of both specific, incremental claims adjustment expenditures/expenses and estimated recoveries on unsettled claims, if any. Judgments and claims reportable as part of the County's governmental type fund activities are recognized as expenditures and liabilities in the General Fund when payment is due.

The County Attorney is responsible for analyzing the County's judgments and claims and providing an opinion regarding the County's ability to cover its liabilities in the self-insurance programs. Based on this analysis, judgments and claims of \$60,833,622 were recorded as Governmental Activities long-term liabilities at December 31, 2011.

In addition, the County has claims in the range of \$1,491,825 to \$10,627,782 for which there is a reasonable possibility of a future loss. No accrual has been recorded for such possible losses as of December 31, 2011.

The amounts and classifications of the judgments and claims noted above are based upon information and opinions from the County Attorney.

The changes since December 31, 2011 in the reported governmental fund liability for risk financing activities were as follows (dollars in thousands):

Year	Beginning of Year Liability	Current-Year Claims and Changes in Estimates	Claim Payments	Balance at Year End
2010	\$ 1,017	\$ 209	\$ 1,017	\$ 209
2011	209	9,081	2,012	7,278

Erie County Medical Center Corporation

Losses from asserted and unasserted claims identified under ECMCC's incident reporting system are accrued based on estimates that incorporate ECMCC's past experience, the nature of each claim or incident, relevant trend factors, and estimated recoveries on unsettled claims. Approximately \$22,900,000 has been accrued at December 31, 2011 discounted at 2.75% and included as liabilities in the accompanying statement of net assets. The County assumed ECMCC's malpractice liability for periods prior to 2004 and, under terms of a consent decree, has agreed to provide ECMCC indemnification for malpractice related exposures of up to \$1,000,000 for each of 2006 and 2007. There are claims in the range of \$510,000 to \$859,000 for which there is a reasonable possibility of a future loss related to this consent decree. No accrual has been recorded by the County for such possible losses. Additionally, ECMCC purchased excess insurance for medical malpractice starting November 19, 2008. The policy provides \$20,000,000 of coverage in excess of \$5,000,000 of individual claims or \$7,000,000 in aggregate claims. In addition, ECMCC has recorded liabilities of approximately \$29,300,000 for worker's compensation related exposure, discounted at 1.75%. Finally, ECMCC has recorded an other miscellaneous self-insured liability of \$3,001,000.

B. Sales Tax Audits

The State of New York periodically audits its distribution of sales tax revenues to counties throughout the State. Subsequent revisions to the revenues recorded as of December 31, 2011, if any, would be reflected in the operating statement in the year that they are calculated.

C. Supplemental 1% Sales Tax

Through legislation approved by the County and the State of New York, first effective in March of 1985, the County extended an additional 1% sales and compensating use tax. An added requirement of this legislation commencing in 2007, is that the County is required to share \$12,500,000 of this tax with other local municipalities. This tax generated approximately \$142,788,238 (gross) for the year ended December 31, 2011. The enabling legislation allowing this additional tax expires November 30, 2013. Legislative approval by both New York State and the County is required for the continuation of this revenue source.

D. Supplemental 0.25% Sales Tax

Through legislation approved by the County and the State of New York, the County initiated an additional 0.25% sales and compensating use tax effective July 1, 2005. This tax generated approximately \$36,654,180 for the year ended December 31, 2011. The enabling legislation allowing this additional tax expires November 30, 2013. Legislative approval by both New York State and the County is required for the continuation of this revenue source.

E. Supplemental 0.50% Sales Tax

The County Legislature approved a home rule message requesting approval of the New York State Legislature to raise the sales tax $\frac{1}{2}\%$ to 8.75%. The New York State Legislature approved the Sales Tax Request in January 2006 and the County Legislature enacted the tax increase effective January 15, 2006. This tax generated approximately \$71,308,360 for the year ended December 31, 2011. The enabling legislation allowing this additional tax was extended during the year and expires November 30, 2013.

F. Federal and State Aid

The County receives federal aid, state aid, or both for a portion of its mandated social services program expenditures (reported in the Economic Assistance and Opportunity category in the financial statements), such as Medicaid, Family Assistance and Safety Net. The County appropriates only the local share of state administered Medicaid expenditures. Conversely, the County appropriates total expenditures for Family Assistance and Safety Net programs, and budgets state and/or federal aid as revenue. Federal and state aid represents approximately 42% of 2012 County appropriations for social services programs.

The County also receives certain federal, state and private grants. These grants are used primarily to augment current operations, and for special demonstration projects and programs. Should funding of any such grant be stopped at any point, the County may assume the cost thereof in its operating budget or suspend the programs funded by such grant.

The Federal and State governments are not constitutionally obligated to maintain or continue current levels of federal and state aid to the County. Accordingly, no assurance can be given that present federal and state aid levels will be maintained in the future. Federal and state budgetary restrictions which may eliminate or substantially reduce federal or state aid could have a material adverse effect upon the County, requiring either a counterbalancing increase in revenues from other sources or a curtailment of non-mandated expenditures. Social Services and Medicaid expenditures are generally mandated by New York State law.

G. Other Contingent Liabilities**1. Financial Assistance Audits**

As discussed above, the County receives significant financial assistance from numerous federal and state governmental agencies and third-party payors. The disbursement of moneys received under these programs generally requires compliance with terms and conditions specified in the related agreements and are subject to audit by the funding agencies or payors. Any disallowed expenditures resulting from such audits could become a liability of the governmental or proprietary funds. At December 31, 2011, ECMCC, a component unit of the County, has recorded \$28,211,000 as an accrued liability for probable third-party payor settlements. The amount of any other expenditures that may be disallowed cannot be determined at this time, although ECMCC expects such amounts to be immaterial.

2. Supplemental Medicaid Payments

During 2011, the Federal Centers for Medicare and Medicaid Services ("CMS") changed interpretation of their own regulations related to the treatment of supplemental Medicaid payments. CMS has indicated they now interpret the application of federal matching rates for supplemental payments on a "date of service" rather than a "date of payment" mechanism

(all other Medicaid payments are based on a date of payment methodology). This change in interpretation could result in possible disallowance of approximately \$5.3 million of federal funds relating to an Upper Payment Limit payment.

3. Pollution Remediation

In connection with the implementation of GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, the County has identified two pollution remediation sites that trigger the obligating event criteria. The County is aware that the New York State Department of Environmental Conservation has classified these sites as Class 2 meaning that remediation action is required due to a significant threat posed to the public health or environment. Although a loss is probable, it is not possible at this time to reasonably estimate the amount of any obligation for remediation that would be material to the County's financial statements because the extent of environmental impact, allocation among the potentially responsible parties, remediation alternatives (which could involve no or minimal efforts), and concurrence of the regulatory authorities have not yet advanced to the stage where a reasonable estimate of any loss that would be material to the enterprise can be made.

XVI – FUND BALANCE

During the year ended December 31, 2011, the County implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, (“GASB 54”). This Statement defines the different types of fund balances that a governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance to be properly reported within one of the fund balance categories listed below.

In the fund financial statements, nonspendable amounts represent net current financial resources that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance maintained by the County at December 31, 2011 includes:

Loan Receivable – \$300,000 representing a loan to the Zoological Society of Buffalo for the redevelopment of the main animal building.

Prepaid Items – \$11,191,180 representing amounts prepaid to vendors and the New York State and Local Employees' Retirement System that are applicable to future accounting periods. The County must limit nonspendable fund balance for prepaid items to the amount of fund balance otherwise available and unassigned.

In the fund financial statements, restricted fund balances are amounts constrained to specific purposes (such as grantors, bondholders, and higher levels of government) through constitutional provisions or by enabling legislation. Restricted fund balance of the County at December 31, 2011 includes:

Handicapped Parking – \$ 119,994 representing monies restricted for education, advocacy and increased public awareness of handicapped parking laws.

Law Enforcement – \$ 67,036 representing remaining funds received from the sale of surplus helicopter parts to be utilized exclusively to support and maintain the Sheriff's Office Aviation Division.

E-911 System Costs – \$1,860,975 representing funds to be utilized solely on the E-911 system.

Debt Service – \$25,568,073 representing funds to be used toward the future repayment of bonded debt service.

Capital Projects – \$87,329,219 representing funds that have been reserved to fund capital projects and the purchase of capital assets. This amount includes commitments (encumbrances) of \$37,320,369 for capital projects currently in process.

The County Legislature authorizes assigned amounts of fund balance. Assigned funds represent amounts intended to be used for a specific purpose. In the fund financial statements, assignments by the County at December 31, 2011 include:

Subsequent Year's Expenditures – Represents available fund balance \$15,059,336 appropriated to meet expenditure requirements in the 2012 year.

Judgments and Claims – Represents amounts to fund future settlements of various claims and litigation in the amount of \$5,000,000.

Other Purposes – Includes amounts assigned to cover the County's cost of a building to be constructed at one of the Erie Community College's campuses (\$7,500,000); road repairs (\$1,102,791), encumbrances (\$5,360,033) and positive residual balances (\$15,688,203) in Special Revenue Funds; and General Fund encumbrances (\$3,605,910).

The County considers encumbrances to be significant for amounts that are encumbered in excess of \$1,000,000 for a particular purpose. As of December 31, 2011, significant encumbrances are as follows (dollars in thousands):

Purpose	General Fund	Other Governmental Funds
Social Services Programs.	\$ 2,235	\$ -
Sewer District Operations.	-	4,817
Bethlehem Steel Site Improvements.	-	4,241
Cemetery Road and Bridge Construction.	-	3,755
Maple Road at Flint Construction	-	3,181
ECC Energy Performance Improvements.	-	2,276
Southtowns Sewer Dist. Fuel Tank Improvements	-	1,885
Pavement Road and Bridge Reconstruction.	-	1,689
Public Safety Commission-Next Generation 911	-	1,614
Spaulding Fibre Site Improvements.	-	1,120
ECC Building Renovations & Restorations	-	1,113
Total	<u>\$ 2,235</u>	<u>\$ 25,691</u>

Accounting prescription set by the Erie County Comptroller provides for a sunset provision of one fiscal year for all fund balance assignments. Legislature approval is required to establish and subsequently appropriate fund balance assignments.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, it is the County's policy that the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

XVII – NET ASSETS DEFICIT

The Governmental Activities reported a total net deficit of \$23,307,000 at December 31, 2011 resulting primarily from ETASC's net deficit of \$287,816,484 that is caused by its recognition of bonds payable with no offsetting capital assets.

The Community College Proprietary Fund reported a total net assets deficit of \$10,983,733 that represents primarily the effect of the implementation of GASB Statement No.45 in their 2007 fiscal year. It is anticipated that this trend will continue.

XVIII – JOINT VENTURE

Pursuant to authority provided by New York State statute, a regional off-track betting corporation was established in 1973 to operate a system of off-track pari-mutuel betting within the Western New York area. This public benefit corporation, known as the Western Regional Off-Track Betting Corporation ("Corporation"), is governed by a board of directors comprised of one member from each participating county and city. The Corporation's net revenue is divided among the participating counties, with one-half being distributed based on population and the remainder based on each entity's share of the total wagering in the region. A county containing an eligible city that has elected to participate in the Corporation must relinquish a portion of the revenue to which it would otherwise be entitled to such city in an amount equal to the percentage of the county population attributable to the city. In the case of Erie County, both the County and the City of Buffalo participate in the Corporation.

The Corporation has the power to issue bonds and notes to carry out the purposes for which it was formed. Such bonds, notes or other, obligations are not a debt of the participating municipalities, and they may only be paid from the Corporation's funds.

Corporation total undistributed net revenue decreased by \$3,366,160 for the year ended December 31, 2011. As a result, the Corporation reported a net loss allocated to participating municipalities of \$221,156. In addition, cumulative net revenue retained for capital acquisitions was \$22,466,247 at December 31, 2011. The unexpended balance of funds retained for capital acquisitions cannot exceed the lesser of 1% of total pari-mutuel wagering pools for the previous 12 months or the undepreciated value of the Corporation's offices, facilities, and premises. Separate financial statements for this joint venture can be obtained from the Corporation's Comptroller at 8315 Park Road, Batavia, New York, 14020.

XIX – PRIOR PERIOD ADJUSTMENT

In the current year, ECFSA recorded a prior period adjustment in the ECFSA debt service fund as a result of an understatement of the liability for debt service set-asides in the prior year. As a result, beginning governmental activities net assets were reduced by \$93,759 to reflect the adjustment.

XX - SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 27, 2012, which is the date the financial statements are available for issuance, and have determined there are no subsequent events that require disclosure under generally accepted accounting principles.

* * * * *

REQUIRED SUPPLEMENTARY INFORMATION

The schedule of funding progress presents the results of OPEB valuations as of January 1, 2010, 2008, and 2006 and provides trend information about whether the actuarial values of the plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Schedule of Funding Progress (Unaudited)

Other Post-Employment Benefits (OPEB) – Health Insurance

(dollars in thousands)

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (1) ("AAL")	Unfunded AAL ("UAAL")	Funded Ratio	Covered Payroll	Ratio of UAAL to Covered Payroll
1/1/2010	\$ -	\$ 879,200	\$ 879,200	- %	\$ 279,809	314.21%
1/1/2008	-	748,175	748,175	- %	256,543	291.64%
1/1/2006	-	736,192	736,192	- %	243,332	302.55%

Notes:

(1) Based on the Projected Unit Credit Actuarial Cost Method

Schedule of Expenditures of Federal Awards

Year Ended December 31, 2011

Federal Grantor/Pass-Through Grantor/Program Title (1)	Federal CFDA Number (2)	Federal Expenditures (3)
U.S. DEPARTMENT OF AGRICULTURE		
Passed through NYS Education Department: <i>Child Nutrition Cluster</i>		
School Breakfast Program	10.553	\$ 70,263
National School Lunch Program	10.555	108,149
Total Child Nutrition Cluster		<u>178,412</u>
Passed through NYS Department of Social Services: <i>Food Stamp Cluster</i>		
State Administrative Matching Grants for Food Stamp Program	10.561	<u>9,288,472</u>
TOTAL U.S. DEPARTMENT OF AGRICULTURE		<u>9,466,884</u>
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT		
Direct Programs:		
Community Development Block Grant-Entitlement Grant	14.218	2,998,009
Emergency Shelter Grants Program	14.231	114,856
Supportive Housing Program	14.235	2,414,791
Shelter Plus Care	14.238	1,880,630
HOME Investment Partnerships Program	14.239	853,922
Economic Development Initiative	14.251	405,804
Lead Outreach Grants	14.904	1,061,059
Homelessness Prevention and Rapid Re-Housing Program	ARRA-14.257	<u>235,882</u>
TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT		<u>9,964,953</u>
U.S. DEPARTMENT OF JUSTICE		
Direct Programs:		
Crime Laboratory Improvement	16.564	479,774
Violence Against Women Formula Grants	16.588	23,006
Grants to Encourage Arrest Policies and Enforcement of Protection Orders	16.590	507,946
Services for Trafficking Victims	16.320	144,152
Passed through NYS Division of Criminal Justice Services:		
Violence Against Women Formula Grants	16.588	68,353
Edward Byrne Memorial Justice Assistance Grant	16.738	247,613
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	15,253
Recovery Act-Edward Byrne Memorial Justice Assistance Grant-States	ARRA-16.803	92,830
Passed through the City of Buffalo:		
Local Law Enforcement Block Grants Program	16.592	55,532
Edward Byrne Memorial Justice Assistance Grant	16.738	3,541
Recovery Act-Edward Byrne Memorial Justice Assistance Grant-Local	ARRA-16.804	2,153
Passed through NYS Crime Victims Board:		
Crime Victim Assistance	16.575	129,983
Passed through NYS Department of Health:		
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	<u>65,084</u>
TOTAL U.S. DEPARTMENT OF JUSTICE		<u>1,835,220</u>
U.S. DEPARTMENT OF LABOR		
Direct Program:		
Senior Community Service Employment Program	17.235	1,117,178

(continued)

Federal Grantor/Pass-Through Grantor/Program Title (1)	Federal CFDA Number (2)	Federal Expenditures (3)
Passed through NYS Office for the Aging:		
Senior Community Service Employment Program	17.235	517,045
Passed through the Buffalo and Erie County Workforce Investment Board:		
Work Incentives Grants	17.266	<u>218,967</u>
TOTAL U.S. DEPARTMENT OF LABOR		<u>1,853,190</u>
U.S. DEPARTMENT OF TRANSPORTATION		
Direct Program:		
New Freedom Program	20.521	38,236
Passed through NYS Department of Transportation:		
Highway Planning and Construction	20.205	7,601,763
Highway Planning and Construction	ARRA-20.205	599,472
State and Community Highway Safety	20.600	<u>448</u>
TOTAL U.S. DEPARTMENT OF TRANSPORTATION		<u>8,239,919</u>
U.S. NATIONAL ENDOWMENT FOR THE HUMANITIES		
Direct Program:		
Digital Humanities Start Up Grants	45.169	<u>4,064</u>
TOTAL U.S. NATIONAL ENDOWMENT FOR THE HUMANITIES		<u>4,064</u>
U.S. ENVIRONMENTAL PROTECTION AGENCY		
Direct Programs:		
Clean School Bus	66.036	11,923
Pest Management Surveys	66.716	8,445
Passed through NYS Department of Health:		
State Indoor Radon Grants	66.032	39,259
Surveys, Studies, Investigations, Demonstrations, and Special Purpose		
Activities Relating to the Clean Air Act	66.034	154
Great Lakes Program	66.469	34,244
Beach Monitoring and Notification Program Implementation Grants	66.472	<u>10,413</u>
TOTAL U.S. ENVIRONMENTAL PROTECTION AGENCY		<u>104,438</u>
U.S. DEPARTMENT OF ENERGY		
Direct Program:		
Energy Efficiency and Conservation Block Grant	81.128	183,982
Passed through NYS Energy Research and Development Authority:		
State Energy Program	81.041	<u>26,745</u>
TOTAL U.S. DEPARTMENT OF ENERGY		<u>210,727</u>
U.S. DEPARTMENT OF EDUCATION		
Passed through NYS Department of Health:		
Special Education-Grants for Infants and Families with Disabilities	84.181	609,079
Special Education-Grants for Infants and Families with Disabilities	84.393	<u>217,275</u>
TOTAL U.S. DEPARTMENT OF EDUCATION		<u>826,354</u>

(continued)

Federal Grantor/Pass-Through Grantor/Program Title (1)	Federal CFDA Number (2)	Federal Expenditures (3)
U.S. ELECTION ASSISTANCE COMMISSION		
Direct Program:		
Help America Vote Act Requirements Payments	90.401	130,644
TOTAL U.S. ELECTION ASSISTANCE COMMISSION		130,644
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES		
Direct Programs:		
Medical Reserve Corps Small Grant Program	93.008	4,203
Comprehensive Community Mental Health Services for Children with Serious Emotional Disturbances	93.104	571,569
Maternal & Child Health Services Block Grant to the States	93.994	79,903
Passed through NYS Office for the Aging:		
<i>Aging Cluster:</i>		
Special Programs for the Aging, Title III, Part B-Grants for Supportive Services and Senior Centers	93.044	1,336,317
Special Programs for the Aging, Title III, Part C-Nutrition Services	93.045	2,002,589
Nutrition Services Incentive Program	93.053	720,300
Total Aging Cluster		4,059,206
Special Program for the Aging, Title VII, Chapter 2 Long-term Care Ombudsman Services for Older Individuals	93.042	496,202
Special Program for the Aging, Title III, Part D-Disease Prevention and Health Promotion Services	93.043	93,519
Special Programs for the Aging-Title IV & Title II Discretionary Projects	93.048	1,000
Medicare Enrollment Assistance Program	93.071	45,091
Centers for Medicare and Medicaid Services (CMS) Research, Demonstrations, and Evaluations	93.779	56,599
Passed through NYS Department of Health:		
<i>Immunization Cluster:</i>		
Immunization Grants	93.268	321,117
Immunization Program	ARRA-93.712	16,955
Total Immunization Cluster		338,072
Centers for Disease Control and Prevention-Investigations and Technical Assistance	93.283	1,104,737
Preventative Health Services-Sexually Transmitted Diseases Control	93.977	123,633
Preventative Health and Health Services Block Grant	93.991	3,980
Maternal & Child Health Services Block Grant to the States	93.994	555,219
Passed through NYS Department of Social Services:		
Temporary Assistance for Needy Families	93.558	79,754,892
Child Support Enforcement	93.563	5,137,720
Refugee and Entrant Assistance-State Administered Programs	93.566	353,555
Low-income Home Energy Assistance (LIHEAP)	93.568	49,510,933

(continued)

Federal Grantor/Pass-Through Grantor/Program Title (1)	Federal CFDA Number (2)	Federal Expenditures (3)
		(concluded)
<i>Child Care and Development Block Grant Cluster:</i>		
Child Care and Development Block Grant	93.575	16,300,302
Recovery-Child Care and Development Block Grant	ARRA-93.713	17,823
Total Child Care and Development Block Grant Cluster		16,318,125
Child Welfare Service-State Grants	93.645	1,332,672
Foster Care, Title IV-E	93.658	17,915,955
Recovery-Foster Care, Title IV-E	ARRA-93.658	68,717
Social Services Block Grant	93.667	4,591,970
Family Violence Prevention and Services Grant	93.671	26,880
Medical Assistance Program	93.778	16,623,488
Passed through NYS Department of Mental Health:		
Projects for Assistance in Transition from Homelessness	93.150	87,792
Block Grants for Community Mental Health Services	93.958	690,466
Passed through NYS Office of Alcoholism and Substance Abuse:		
Block Grants for Prevention and Treatment of Substance Abuse	93.959	5,574,515
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES		205,520,613
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE		
Direct Program:		
Retired and Senior Volunteer Program	94.002	92,958
TOTAL CORPORATION FOR NATIONAL AND COMMUNITY SERVICE		92,958
SOCIAL SECURITY ADMINISTRATION		
Direct Program:		
Supplementary Security Income	96.006	83,200
TOTAL SOCIAL SECURITY ADMINISTRATION		83,200
U.S. DEPARTMENT OF HOMELAND SECURITY		
Direct Program:		
Homeland Security Grant Program	97.067	1,765
Passed through NYS Division of Homeland Security and Emergency Services:		
Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	1,090,090
Hazard Mitigation Grant	97.039	13,941
Emergency Management Performance Grants	97.042	321,327
Emergency Operations Centers	97.052	988
Homeland Security Grant Program	97.067	2,286,480
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY		3,714,591
TOTAL FEDERAL FINANCIAL ASSISTANCE (4)		\$ 242,047,755

Notes to the Schedule of Expenditures of Federal AwardsYear Ended December 31, 2011

1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of County of Erie, New York (the "County") and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. The following notes were identified on the schedule of expenditures of federal awards:

- (1) Includes all federal award programs of the County of Erie, New York. The federal expenditures of the Erie Community College and Erie County Medical Center Corporation have not been included.
- (2) Source: Catalog of Federal Domestic Assistance.
- (3) Prepared under accounting principles generally accepted in the United States of America and includes all federal award programs.
- (4) A reconciliation to the financial statements is available.

2. AMOUNTS PROVIDED TO SUBRECIPIENTS

Certain program funds are passed through the County to subrecipient organizations. The County identifies, to the extent practical, the total amount provided to subrecipients from each federal program; however, the Schedule of Expenditures of Federal Awards does not contain separate schedules disclosing how the subrecipients outside of the County's control utilized the funds. The County requires subrecipients receiving funding to submit separate audit reports disclosing the use of the program funds.

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Certified Public Accountants

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable County Executive
Honorable County Comptroller
Honorable Members of County Legislature
County of Erie, New York:

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information for the County of Erie, New York (the "County"), as of and for the year ended December 31, 2011 (with the Erie Community College for the year ended August 31, 2011), which collectively comprise the County's basic financial statements and have issued our report thereon dated June 27, 2012. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of Erie Community College Foundation, Inc., Erie County Fiscal Stability Authority, Erie County Medical Center Corporation, and the Buffalo and Erie County Industrial Land Development Corporation and Subsidiary, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of Erie Community College Foundation, Inc. and the Auxiliary Services Corporation of Erie Community College, Inc. were not audited in accordance with *Government Auditing Standards*.

Internal Control Over Financial Reporting

Management of the County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the County in a separate letter dated June 27, 2012.

This report is intended solely for the information and use of management, the audit committee, others within the entity, federal awarding and pass-through agencies and is not intended to be and should not be used by anyone other than these specified parties.

 Drexler & Malin LLP

June 27, 2012

Certified Public Accountants

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
WITH REQUIREMENTS THAT COULD HAVE A DIRECT
AND MATERIAL EFFECT ON EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE IN
ACCORDANCE WITH OMB CIRCULAR A-133**

Honorable County Executive
Honorable County Comptroller
Honorable Members of County Legislature
County of Erie, New York:

Compliance

We have audited the County of Erie, New York's, (the "County") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2011. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of County management. Our responsibility is to express an opinion on the County's compliance based on our audit.

The County's basic financial statements include the operations of the Erie Community College (the "College") and the Erie County Medical Center Corporation (the "Corporation"), which received \$39,599,407 and \$1,588,054, respectively, in federal awards which are not included in the County's schedule of expenditures of federal awards for the year ended December 31, 2011. Our audit, described below, did not include the operations of the College and the Corporation because other auditors were engaged to perform such audits in accordance with OMB Circular A-133.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contract and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the audit committee, others within the entity, federal awarding and pass-through agencies and is not intended to be and should not be used by anyone other than these specified parties.

Drexler & Malach LLP

June 27, 2012

Schedule of Findings and Questioned Costs

For the Year Ended December 31, 2011

Part I. Summary of auditors' results**Financial Statements**

Type of auditors' report issued:

Unqualified*

* which report refers to other auditors

Internal control over financial reporting:

1. Material weakness(es) identified? Yes ✓ No
2. Significant deficiency(ies) identified? Yes ✓ None reported
3. Noncompliance material to financial statements noted? Yes ✓ No

Federal Awards:

Internal control over major programs:

4. Material weakness(es) identified? Yes ✓ No
5. Significant deficiency(ies) identified? Yes ✓ None reported

Type of auditors' report issued on compliance for major programs: Unqualified

6. Any audit findings disclosed that are required to be reported in accordance with section .510(a) of OMB Circular A-133? Yes ✓ No
7. The County's major programs were:

Name of Federal Program**CFDA Number**

Recovery Act - Homelessness Prevention and Rapid Re-Housing Program

ARRA-14.257

Justice Assistance Grant ("JAG"):

Edward Byrne Memorial JAG Program

16.738

Recovery Act - Edward Byrne Memorial JAG-States

ARRA-16.803

Recovery Act - Edward Byrne Memorial JAG-Local

ARRA-16.804

Temporary Assistance for Needy Families

93.558

Foster Care, Title IV-E

93.658, ARRA-93.658

Social Services Block Grant

93.667

Medical Assistance Program

93.778

8. Dollar threshold used to distinguish between Type A and Type B programs? \$ 3,000,000
9. Auditee qualified as low-risk auditee? ✓ Yes No

Part II. Financial statement findings section

None noted.

Part III. Federal award findings and questioned costs section

None noted.

Schedule of Prior Year Audit Findings

For the Year Ended December 31, 2011 (Follow Up on December 31, 2010 Findings)

2010-1: Overall Risk Assessment

Condition – The County currently has not performed an enterprise-wide risk assessment of risks facing the County, including fraud risks.

Status – The County Comptroller's Office maintains an internal audit function, which assists in mitigating risk related to the absence of an overall risk assessment by ensuring appropriate and effective controls are established throughout the County's accounting cycles. Additionally, the County has an independent audit committee charged with oversight of the County's audit and control functions. County management has demonstrated a tone at the top that establishes expectations and provides a working environment which promotes quality and integrity in their performance. This finding is not included in the Schedule of Findings and Questioned Costs for the year ended December 31, 2011.

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